# THE AFRICAN DEVELOPMENT FUND

#### **FINANCIAL MANAGEMENT**

#### **Subscriptions**

#### **ADF Replenishments**

The resources of the African Development Fund (the ADF or the Fund) primarily consist of subscriptions by the Bank, subscriptions and contributions made by State Participants and Donors, together with other resources received by the Fund. Cumulative subscriptions to the ADF amounted to UA 33,965.94 million<sup>1</sup> at December 31, 2022.

Subsequent to the initial subscriptions, additional resources have been provided to the ADF in the form of periodic replenishments, typically on a three-year cycle.

The Fifteenth Replenishment of the ADF (ADF-15) to support the replenishment cycle 2020 to 2022 became effective on June 30, 2020, following its adoption by the Board of Governors on May 14, 2020. State participants agreed on an ADF-15 resource level of UA 5,620.28 million comprised of: (i) Donor subscriptions of UA 3,552.51 million; (ii) Concessional Donor Loans of UA 710.76 million; and (iii) Advanced Commitment Capacity of UA 1,357 million.

As of December 31, 2022, the resource envelope for ADF-15 amounted to UA 5,436.54 million. This comprises of Donor subscriptions of UA 3,606.38 million (excluding grant element of CDLs), Concessional Donor Loans of UA 623.03 million and an Advance Commitment Capacity of UA 1,207.13 million. State Participants had subscribed a total amount of UA 3,719.73 million, representing 100.71 percent<sup>2</sup> of the ADF-15 initial pledged amount.

The Fund completed negotiations for the 16th replenishment (ADF-16) in December 2022, covering the 2023–2025 operational period, with a total resource envelope of UA 6,208.7 million. Algeria, Morocco, and DRC contributed to the Fund for the first time. The Replenishment also includes the creation of a Climate Action Window (CAW) for a total grant contribution of UA 312.6 million. ADF-16 will support two strategic operational priorities: developing sustainable, climate-resilient, and quality infrastructure; and governance, capacity building, and sustainable debt management in recipient countries.

The ADF-16 replenishment will deliver more impact over the next three years. It will help to connect 20 million people to electricity, 24 million people will benefit from improvements in agriculture, 32 million people will access water and sanitation services and 15 million will benefit from improved access to transport.

Underlining the continued importance of addressing the roots of fragility and improving resilience as key ADF-16 priorities, resources allocated to the Transition States Facility increased

by 13 percent to UA 1.244 billion. The State Participants also agreed to maintain the Regional Operations Envelope at 25 percent of the total resources available for commitment. Finally, the continuing relevance of the Private Sector Facility in low-income countries was affirmed, particularly in transition states, with the approval of an additional allocation of UA 50 million.

# **Financial Products**

The ADF is the concessional financing window of the Bank Group that provides low-income regional member countries with concessional loans and grants for projects and programs, risk guarantees, and support through technical assistance for studies and capacity building.

#### Loans

Prior to the ADF-13 replenishment, the ADF was operating under differentiated lending terms for ADF-eligible countries classified as blend, gap and graduating versus ADF-only countries.

Accordingly, loans extended to blend, gap and graduating countries had a maturity period of 30 years, including an 8-year grace period with an interest rate of 1 percent per annum. For ADF-only countries, their loans had a maturity period of 50 years, including a grace period of 10 years, with no interest rate. The standard commitment fee of 0.50 percent per annum on undisbursed amounts and service charge of 0.75 percent per annum on outstanding balances, were maintained for all ADF loans.

With a view to preserving the long-term financial sustainability and capacity of the ADF, the ADF-13 replenishment introduced (i) hardened and differentiated lending terms, and (ii) two sub-groups of ADF-only countries: the "regular" and the "advance" group. The financing terms for regular and advance ADF-only countries, as well as for blend, gap and graduating countries, were hardened. An accelerated repayment clause and a voluntary prepayment framework were also introduced.

Accordingly, new loans extended under ADF-13 and subsequent replenishment cycles (ADF-14 and ADF-15) to regular ADF countries have a maturity of 40 years, including a grace period of 10 years; and loans extended to advance ADF countries have a maturity of 40 years, including a grace period of 5 years. The standard commitment fee of 0.50 percent per annum on undisbursed amounts and service charge of 0.75 percent per annum on outstanding balances remain applicable. Loans to blend, gap, and graduating countries have a maturity of 30 years including a 5-year grace period, and an interest rate charge of 1 percent per annum in addition to the standard commitment and service fees.

Under ADF-16, changes have been made to the differentiated lending terms to strengthen the long-term financial sustainability of the Fund. ADF-only countries with a moderate risk of debt distress will no longer receive grants but 100 percent loans, with a 50-year maturity including a 10-year grace period. ADF-Only Regular and Advanced Countries will have their loan

<sup>1</sup> This includes buy down grant provided since ADF14

The subscribed amount of UA 3,719.73 million includes the grant element of Concessional Donor Loans provided by China, Finland, India, and Japan, the supplementary contribution from Norway, the increase in Belgium and Germany's subscriptions to ADF-15 and Spain's subscription. Spain did not pledge to ADF-15 during the pledging session, but ultimately subscribed resulting in a higher than 100 percent subscription versus the original pledge amount.

maturity reduced from 40 to 38 years with a grace period of 10 and 5 years, respectively. ADF-Gap countries (even those at moderate risk of debt distress) will continue receiving loans based on the Blend countries terms with a maturity of 30 years and a 5-year grace period. The UA pricing terms of ADF loans have also been revised, with the Service Charge increased from 0.75 percent to 1 percent and the Commitment Fee from 0.5 percent to 0.75 percent. For Blend, Graduating, and Gap countries, the interest rate of 1 percent is maintained.

#### Guarantees

To stimulate additional private sector investments in Low-Income Countries (LICs), the ADF Partial Risk Guarantee (ADF-PRG) instrument was introduced as part of ADF-12 to leverage resources from the private sector and other co-financiers for ADF countries, including fragile states. The ADF-PRG protects private lenders against well-defined political risks related to the failure of a government or a government-related entity to honor certain specified commitments. The PRG is aimed at incentivizing governments to undertake policy and fiscal reforms necessary to mitigate performance-related risks.

Starting with the ADF-13 replenishment, the Partial Credit Guarantee (ADF-PCG) was added to the suite of ADF financial guarantee instruments. The ADF-PCG is an instrument designed to address the challenges faced by well-performing ADF-only countries and State-Owned Enterprises (SOEs), in their quest to mobilize domestic and external commercial financing for developmental purposes. The product partially guarantees the debt-service obligations of LICs and wellperforming SOEs in LICs. The ADF PCG is available only to: (1) ADF countries at low and moderate risk of debt distress (green light and yellow light countries, respectively) and adequate debt management capacity; and (2) SOEs in ADF countries at low and moderate risk of debt distress, subject to meeting certain defined eligibility criteria. Like the ADF-PRG, the ADF-PCG enables well-performing LICs and SOEs to catalyze larger volumes of development financing at more attractive terms.

In 2022, the Fund's continued streamlining and outreaches for its partial guarantee products were effective. May 2022 marked the signing of the PRG agreements of the Djermaya Photovoltaic and storage Project in Chad, the first renewable energy project and Independent Power Producer (IPP) in the country. The signature of the PRG agreements represents a significant milestone for the Fund in structuring and negotiating PRGs designed to improve the investment climate, particularly in fragile states. The Djermaya Solar PRG agreements are the first PRG agreements signed by the Fund in Central Africa, all sectors included. However, they are the second PRG agreement ever signed by the Fund in its member states, following the first, which supported the Lake Turkana project in Kenya in 2013. In September 2022, the Board approved a PCG of UA 156 million to cover the debt service obligations of the Republic of Benin under loan agreements executed with commercial banks to finance the country's ESG Framework operations.

#### **Investments**

The Fund follows a conservative investment strategy. Cash and treasury investments amounted to UA 4.57 billion as at December 31, 2022 (UA 3.96 billion in 2021), invested in high-quality instruments held in various currencies, including

USD, Euro, GBP, Chinese Yuan, and South African Rand. Investment income for the year amounted to UA 23.28 million, representing a return of 0.52 percent, on an average liquidity level of UA 4.51 billion, compared with an income of UA 31.90 million, representing a return of 0.81 percent, on an average liquidity of UA 3.94 billion in 2021.

#### **Development Activities**

Cumulative loans and grants signed, net of cancellations, at December 31, 2022, amounted to UA 37.11 billion, compared to UA 35.86 billion at the end of 2021. Figure 1.6 presents loans approved, disbursed, and undisbursed balances from 2018 to 2022.

As at December 31, 2022, total outstanding loans was UA 14.54 billion, which is UA 0.56 billion higher than the UA 13.97 billion outstanding at the end of 2021.

The number of active loans and grants as at December 2022 was 1,537, while 745 loans amounting to UA 5.82 billion had been fully repaid or canceled through MDRI.

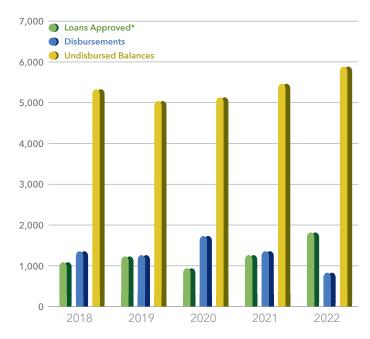
#### Disbursements

Loans and grants disbursed decreased by 38.97 percent in 2022 to UA 0.83 billion down from UA 1.39 billion in 2021. As at December 31, 2022, cumulative disbursements on loans and grants amounted to UA 31.22 billion compared to UA 30.39 billion at the end of the previous year. A total of 2,579 loans and grants were fully disbursed amounting to UA 25.82 billion, which represents 82.70 percent of cumulative disbursements. Figure 1.7 tracks the evolution of loan disbursements and repayments over the past five years.

#### Repayments

Principal loan repayments for the Fund in 2022 amounted to UA 187.83 million compared to UA 247.61 million in 2021, representing a decrease of 24.14 percent over the previous

Figure 1.6 Lending Status, 2018–2022 (UA millions)



<sup>\*</sup> Excludes approvals of special funds but includes quarantees and grants.

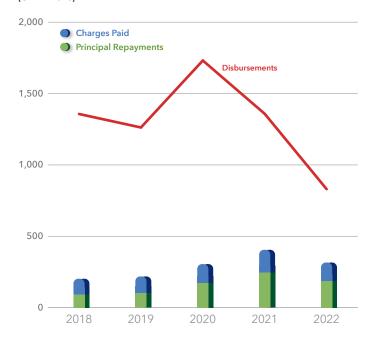
year. As at December 31, 2022, cumulative repayments stood at UA 8.21 billion.

# **Risk Management Policies and Processes**

As in the case of the Bank, the Fund employs stringent risk management procedures to prudently reduce its exposure to risks, such as liquidity, currency and interest rate risks, that are not essential to its core business of providing development-related services and assistance to its clients. The details of the risk management policies and practices employed by the Fund to manage these risks are provided in Note C to the Financial Statements.

# Figure 1.7 Loan Disbursements and Repayments, 2018–2022

(UA millions)



#### **FINANCIAL RESULTS**

The Fund reported a deficit of UA 29.47 million in 2022, a significant improvement on the deficit of UA 67.87 million reported in 2021. The improved performance was principally due to UA 107.63 million increase in unrealized fair value gains on the Cross-Currency swap.

Persistent deficits are due to structural changes to the Fund, including the cancellation of loans under the Multilateral Debt Relief Initiative (MDRI) as described in Note F of the financial statements, increased grant financing to low-income countries, and the impact of interest rates on investment of subscriptions encashed early, leaving the Fund with a negative income gap. As shown in the table below, although these structural changes affect income, their impact does not adversely affect the commitment capacity or the financial sustainability of the Fund because the Fund is expected to be compensated through additional donor subscriptions, payable over the life of the canceled loans.

Total income from loans and treasury investments for the year ended 31 December 2022 decreased by UA 37.91 million (19.99 percent) to UA 151.74 million compared to UA 189.65 million earned in the year to December 2021.

Loan income for the year ended 31 December 2022 decreased by UA 29.29 million (18.57 percent) to UA 128.46 million compared to UA 157.75 million reported in December 2021. The reduction was due to the recognition of service charges from the one-off arrears payment of UA 34.14 million received from Sudan in May 2021, which caused loan income in 2021 to be higher than in 2022. If the one-off receipt of UA 34.14 million from Sudan is excluded, service charges on loans for the year ended December 2021 would be UA 123.61 million, and the year 2022 service charges on loans would have increased by UA 4.85 million. Loan income reported in 2022 was in line with operational expectations.

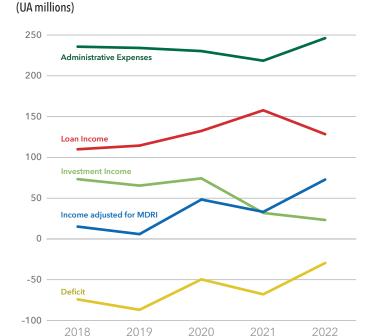
Interest income on treasury investments for 31 December 2022 increased by UA 5.35 million (7.74 percent) to UA 74.43 million compared to UA 69.08 million in December 2021 due to the increase in the average size of the portfolio and the rise in market interest rates aimed at curbing the high inflation. However, the fair value losses on the treasury trading portfolio and related derivatives increased by UA 13.96 million (37.54 percent) to a loss of UA 51.15 million from a loss of UA 37.19 million in December 2021. These fair value losses reported on derivatives that hedge accelerated encashments are designed to lock-in the credit or discount provided to countries opting to accelerate their payments. As market interest rates rise, the fair value of derivative instruments used to hedge accelerated encashments decreases to offset rising investment returns

Table 1.5
Effect of MDRI and Increased Share of Grants on ADF's Operating Results

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Year ended 31 December:	2022	2021
Deficit for the year	(29.47)	(67.87)
Grant income forgone	59.17	57.94
MDRI income forgone	43.12	43.12
Surplus after adjustment for the impact of MDRI & Grants	72.82	33.19

Figure 1.8 Operating Results, 2018–2022



and allow the credit or discount provided to countries to be replicated. As a result, total treasury investment income for the year ended 31 December 2022 declined by UA 8.62 million (27.01 percent) to UA 23.28 million from UA 31.90 million earned in the year ended 31 December 2021. Nevertheless, the returns on Treasury investment portfolios exceeded their weighted average benchmarks despite challenging market conditions.

Administrative expenses are shared between the three Bank Group entities - ADB, ADF, and NTF - based on an agreed cost-sharing formula driven by the staff time spent on individual entity's work program deliverables. In 2022, the Fund's share of the total shareable administrative expenses of the Bank Group decreased to 50.98 percent, compared with 51.29 percent for 2021.

Notwithstanding the decrease in proportionate terms, the Fund's Administrative expenses for the year ended 31 December 2022 increased by UA 27.65 million (12.65 percent) to UA 246.21 million compared to UA 218.56 million for the year ended December 2021. The increase in the administrative expenses was due to the increase in the total Bank Group administrative activities, stemming from the Return to Office directive and the share allocated to the Fund in 2022.

The Fund continues to cancel qualifying debts under MDRI for countries that reached the HIPC completion point. No new country reached the completion point during 2022. A summary of the cumulative loan cancellations under the MDRI and HIPC is presented in Note F to these Special Purpose Financial Statements.

According to the Fund's non-accrual policy, service charges on loans made to or guaranteed by borrowers are excluded from loan income if principal installments or service charges on any such loans are in arrears for six months or more until such time that payment is received. As a result of this policy, UA 0.28 million of non-accrued loan income was excluded from 2022 income compared to UA 0.26 million in 2021. Only one borrower (Zimbabwe) was in non-accrual status at December 31, 2022.

# **Borrowing Portfolio**

As at 31 December 2022, the borrowing portfolio closed at UA 1,165.17 million, a decrease of UA 41.05 million (3.40 percent) from the UA 1,206.22 million as at 31 December 2021. The decrease in the outstanding borrowings is mainly attributable to movements in currency translation rates for JPY against the UA. As at 31 December 2022, an estimated UA 833.83 million (71.56 percent) of the Fund's borrowings are denominated in JPY.

Interest charges on borrowings for the year ended 31 December 2022 increased to UA 6.23 million from UA 3.75 million reported in December 2021 due to additional drawdowns on borrowed funds during the year. Furthermore, a significant fair value gain of UA 99.87 million was recorded on the cross-currency swap transaction executed on the Japanese yen. The Fund's borrowings are long dated, held, and measured at amortized cost, with a grant element recorded in equity and amortized over the life of the related concessional donor borrowing.

# **Treasury Investments and Subscriptions**

As at 31 December 2022, treasury investments closed at UA 3,345.62 million, an increase of UA 830.50 million (33.02 percent) over the UA 2,515.12 million as at 31 December 2021. This increase was mainly due to the re-investment of receipts from donor subscriptions, cash balances and the encashment of demand obligations during the year.

The treasury investment portfolio consists of liquid assets held at amortized cost and at fair value through profit or loss (FVTPL). The carrying value of treasury investments held at FVTPL as at 31 December 2022 increased by UA 946.76 million (54.96 percent) to UA 2,669.37 million from UA 1,722.61 million as at 31 December 2021, while those held at amortized cost

decreased by UA 116.26 million (14.67 percent) to UA 676.25 million from UA 792.51 million as of 31 December 2021.

Total subscriptions and contributions paid as at 31 December 2022 increased to UA 34,341.67 million, an increase of UA 1,389.40 million (4.22 percent) from UA 32,952.27 million as at 31 December 2021. This increase was due to the subscriptions and contributions received from state participants and donors during the year.

#### Reserves

As at 31 December 2022, the deficit in reserves increased to UA 834.44 million from UA 804.98 million as at 31 December 2021, representing a decrease of UA 29.46 million (3.66 percent), resulting from the deficit reported for the year ended 31 December 2022.

Cumulative Currency Translation Adjustment (CCTA) improved to a loss of UA 278.44 million, a decrease of UA 104.49 million (27.29 percent) from the loss of UA 382.92 million as at 31 December 2021. This improvement shows the favorable movements in translation rates for USD against the UA during the year.

#### **Performance Management and Monitoring**

As with the African Development Bank (the Bank), management monitors performance measures and indicators that reflect the critical success factors in the ADF's business. To the extent that the ADF extends grants in addition to lending at highly concessional rates, the conventional profitability and financial ratios are not deemed to be an appropriate means of determining its effectiveness in delivering development resources to its regional member countries.

# **African Development Fund**

# Special Purpose Financial Statements For the year ended 31 December 2022

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# **Statement of Net Development Resources**

# for the years ended 31 December 2022 and 31 December 2021

(UA thousands - Note B)

	2022	2021
DEVELOPMENT RESOURCES		
DUE FROM BANKS	1,221,313	1,441,275
TREASURY INVESTMENTS (Note D)		
Treasury Investments mandatorily at fair value	2,669,370	1,722,611
Treasury Investments at amortized cost	676,245	792,508
Total Treasury investments	3,345,615	2,515,119
DERIVATIVE ASSETS	385,662	539,927
DEMAND OBLIGATIONS (Note E)	2,017,884	2,109,940
RECEIVABLES		
Accrued income on loans and investments	50,828	55,642
Other receivables	14,201	20,536
	65,029	76,178
DERIVATIVE LIABILITIES	(323,645)	(546,368)
OTHER LIABILITIES	(143,227)	(85,089)
BORROWINGS (Note J)	(1,165,173)	(1,206,220)
NET DEVELOPMENT RESOURCES	5,403,458	4,844,762
FUNDING OF DEVELOPMENT RESOURCES		
SUBSCRIPTIONS AND CONTRIBUTIONS (Notes G & O)		
Amount subscribed including contributions through accelerated encashment of subscriptions	33,965,941	33,956,736
Less: Portion of accelerated encashment not yet effected	-	(7,297)
,	33,965,941	33,949,439
Less: Installments not yet payable	(694,970)	(1,932,597)
	33,270,971	32,016,842
Less: Installments due	(7,018)	(7,018)
	33,263,953	32,009,824
Contributions paid on Multilateral Debt Relief Initiative	1,696,993	1,550,427
·	34,960,946	33,560,251
Less: Unamortized discounts on subscriptions and contributions (Note B)	(43,832)	(48,700)
Less: Unamortized grant element on borrowings (Notes B & J)	(221,497)	(214,677)
, , , , , , , , , , , , , , , , , , ,	34,695,617	33,296,874
Cumulative exchange adjustment on subscriptions and contributions (Note B)	(353,943)	(344,605)
Total subscriptions and contributions	34,341,674	32,952,269
OTHER RESOURCES (Note H)	855,961	820,961
RESERVES (Note I)	(834,441)	(804,976)
CUMULATIVE CURRENCY TRANSLATION ADJUSTMENT (Note B)	(278,436)	(382,924)
	34,084,758	32,585,330
ALLOCATION OF DEVELOPMENT RESOURCES		
GRANTS AND TECHNICAL ASSISTANCE ACTIVITIES (Note F)	(9,005,850)	(8,629,085)
HIPC GRANTS DISBURSED (Note F)	(184,000)	(184,000)
NET DEBT RELIEF (Note F)	(4,955,072)	(4,955,072)
LOANS DISBURSED AND OUTSTANDING (Note F)	(14,536,378)	(13,972,411)
NET DEVELOPMENT RESOURCES	5,403,458	4,844,762

 $\label{thm:company:company:equation:company:equation:company:equation: The accompanying notes to the special purpose financial statements form part of this statement.$ 

# Statement of Income and Expenses and Other changes in Development Resources for the year ended 31 December 2022 and 31 December 2021

(UA thousands - Note B)

	2022	2021
INCOME		
Service charges on loans	113,585	142,265
Commitment charges on loans	14,879	15,487
Total Income on Loans	128,464	157,752
Interest income from Treasury investments	74,427	69,082
Fair value losses on treasury trading portfolio and related derivatives	(51,147)	(37,187)
Total Income on Treasury Investments	23,280	31,895
Total Income on Loans and Treasury Investments	151,744	189,647
EXPENSES		
Fair value gains/ (losses) from derivatives on Concessional Donor Borrowing	99,869	(7,759)
Losses on exchange	(4,887)	(5,216)
Interest charges on borrowings	(6,227)	(3,747)
Other interest cost and Bank charges	(3,707)	(4,680)
Discount on accelerated encashment of participants' demand obligations	(12,164)	(10,867)
Grant element on concessional loans	(7,882)	(6,687)
Administrative expenses (Note M)	(246,211)	(218,564)
Total Expenses	(181,209)	(257,520)
DEFICIT FOR THE YEAR	(29,465)	(67,873)
CHANGE IN DEVELOPMENT RESOURCES FUNDING		
Increase in paid-up subscriptions	1,254,129	1,161,757
Contributions received on account of Multilateral Debt Relief Initiative	146,566	137,168
Increase in other resources	35,000	35,000
Changes in accumulated exchange adjustment on subscriptions and contributions	(9,339)	21,249
Changes in unamortized discounts on subscriptions and contributions	4,867	(1,500)
Changes in unamortized grant element on concessional loans	(6,820)	(91,961)
Changes in accumulated translation adjustment	104,488	67,221
Onanges in decamated translation dayastment	1,528,891	1,328,934
CHANGE IN DEVELOPMENT RESOURCES ALLOCATION		
Disbursement of grants	(376,766)	(739,424)
Disbursement of loans	(450,691)	(617,341)
Repayment of loans	187,828	247,611
Translation adjustment on loans	(301,101)	(26,907)
	(940,730)	(1,136,061)
Change in Net Development Resources	558,696	125,000
Net Development Resources at the beginning of the year	4,844,762	4,719,762
NET DEVELOPMENT RESOURCES AT THE END OF THE YEAR	5,403,458	4,844,762

The accompanying notes to the special purpose financial statements form part of this statement.

# Statement of comprehensive income for the years ended 31 December 2022 and 31 December 2021

(UA thousands - Note B)

	2022	2021
DEFICIT	(29,465)	(67,873)
OTHER COMPREHENSIVE INCOME		
Currency translation adjustment	104,488	67,221
TOTAL COMPREHENSIVE INCOME FOR THE YEAR	75,023	(652)

The accompanying notes to the special purpose financial statements form part of this statement.

# **Statement of cash flows**

# for the year ended 31 December 2022 and 31 December 2021

(UA thousands - Note B)

(OA tilousalius - Note b)	2022	2021
CASH FLOWS FROM:		
OPERATING ACTIVITIES:		
Deficit for the year	(29,465)	(67,873)
Adjustments to reconcile net income to net cash provided by operating activities:	(27,100)	(0.70.0)
Unrealized losses on treasury investments and derivatives	39,020	33,740
Unrealized (gains)/losses on borrowing related derivatives	(99,869)	7,759
Discount on accelerated encashment of participants' demand obligations	12,164	10,867
Grant element on concessional loans	7,882	6,687
Changes in accrued income on loans and investments	4,815	(5,816)
Changes in net derivatives	(6,451)	(581)
Changes in net current assets	67,803	(32,155)
Net cash used in from operating activities	(4,101)	(47,372)
INVESTING, LENDING AND DEVELOPMENT ACTIVITIES:		
Disbursement of grants	(376,766)	(739,424)
Disbursement of loans	(450,691)	(617,341)
Repayment of loans	187,828	247,611
Investments maturing after 3 months of acquisition:		
Treasury investments, mandatorily at fair value	(649,285)	(14,241)
Treasury investments at amortized cost	(12,333)	92,896
Net cash used in investment, lending and development activities	(1,301,247)	(1,030,499)
FINANCING ACTIVITIES:		
Subscriptions and contributions received in cash	631,410	573,927
Participants' demand obligations encashed	745,897	713,184
Borrowings	51,272	512,520
Increase in other resources	35,000	35,000
Net cash provided by financing activities	1,463,579	1,834,631
Net increase in cash and cash equivalents	158,231	756,760
Effect of exchange rate changes on cash and cash equivalents	(41,698)	(28,203)
Cash and cash equivalents at the beginning of the year	1,899,420	1,170,863
Cash and cash equivalents at the end of the year	2,015,953	1,899,420
COMPOSED OF:		
Cash	1,221,313	1,441,275
Investments maturing within 3 months of acquisition:		
Treasury investments, mandatorily at fair value	794,640	458,145
Cash and cash equivalents at the end of the year	2,015,953	1,899,420
SUPPLEMENTARY DISCLOSURE:		
Movements resulting from exchange rate fluctuations on:		
Loans	301,101	26,907
Subscriptions and contributions	(9,339)	21,249

 $\label{thm:companying} The \ accompanying \ notes \ to \ the \ special \ purpose \ financial \ statements \ form \ part \ of \ this \ statement.$ 

# Notes to the special purpose financial statements for the year ended 31 December 2022

#### NOTE A - Purpose, Organization and Resources

#### **Purpose and Organization**

The African Development Fund (ADF or the Fund) was established in 1972 as an international institution to assist the African Development Bank (AfDB or the Bank) in contributing to the economic and social development of the Bank's regional members, promote cooperation and increased international trade, particularly among the Bank's members, and to provide financing on concessional terms for such purposes.

By resolution, F/BG/2010/3 May 27, 2010, the Board of Governors increased the membership of the Board of Directors of ADF from twelve (12) to fourteen (14), made up of seven (7) members selected by the Bank and seven (7) members selected by State Participants. The Board of Directors reports to the Board of Governors, which is made up of representatives of the State Participants and the AfDB. The AfDB exercises 50 percent of the voting powers in the ADF, and the President of the Bank is the ex-officio President of the Fund.

The AfDB, the ADF and the Nigeria Trust Fund (NTF), which is a special fund administered by the AfDB, are collectively referred to as the Bank Group. The principal purpose of the AfDB is to promote economic and social development in its Regional Member Countries (RMCs). The AfDB finances development projects and programs in its regional member states. The AfDB also participates in the selection, study and preparation of projects contributing to the development of its member countries and, where necessary, provides technical assistance. The NTF was established under an agreement between the Bank and the Federal Republic of Nigeria to further support the development efforts of AfDB Regional Member Countries, particularly the lesser-developed countries. The assets and liabilities of the AfDB and of the NTF are separate and independent of those of the ADF. Furthermore, the ADF is not liable for their respective obligations. Transactions with these affiliates, where there are, are disclosed in the notes as appropriate.

#### Resources

The resources of the Fund primarily consist of subscriptions by the Bank, subscriptions and contributions made by State Participants and Donors, as well as other resources received by the Fund and funds derived from operations or otherwise accruing to the Fund. The initial resources of the Fund consisted of subscriptions by the Bank and the original State Participants to the Agreement Establishing the Fund (the Agreement). Thereafter, the resources have been replenished through Special and General increases of subscriptions and contributions.

#### NOTE B – Basis of Preparation and Significant Accounting Policies

Due to its nature and organization, the Fund presents its financial statements on a special purpose basis. The Special Purpose Financial Statements are prepared for the specific purpose of reflecting the Net Development Resources (NDRs) of the Fund and are not intended to be prepared in accordance with International Financial Reporting Standards. Net development resources represent resources available to fund loan and grant commitments and comprise primarily cash, marketable investments and demand obligations of State Participants. These special purpose financial statements have been prepared to comply with Article 35(1) of the Agreement establishing the Fund, which requires that the Fund circulates, at appropriate intervals, a summary of its financial position and an income and expenditure statement showing the results of its operations.

The significant accounting policies used in the preparation of the Fund's special purpose financial statements are as follows:

#### **Monetary Basis of the Special Purpose Financial Statements**

The special purpose financial statements are expressed in Units of Account (UA). Article 1 of the Agreement defined a Unit of Account as having a value of 0.81851265 grams of fine gold.

On 1 April 1978, when the second amendment to the Articles of the Agreement of the International Monetary Fund (IMF) came into effect, gold was abolished as a common denominator of the international monetary system. Computations relating to the currencies of IMF members were thereafter made on the basis of the Special Drawing Right (SDR) for purposes of applying the provisions of the Articles of the IMF. The Fund's Unit of Account was therefore reset based on its relationship to the SDR at the time of the establishment of the Fund. This was 1 Unit of Account equal to SDR 0.921052.

Subsequently, on 16 November 1992, the Board of Governors decided by Resolution F/BG/92/10 to redefine the Fund's Unit of Account to be equivalent to the UA of the AfDB, which is defined as equivalent to the Special Drawing Right of the IMF. In compliance with this Resolution, the Board of Directors, on 22 June 1993, adopted 1 January 1993, as the date for the entry into effect of the Resolution, and the Fund's UA has since then been defined as equal to the Bank's UA.

The International Monetary Fund (IMF) formally approved the inclusion of the Chinese Yuan Renminbi (CNY) in the IMF's Special Drawing Rights (SDR) Basket with effect from 1 October 2016 with a weight of 10.92 percent. In line with the Fund's

policy Management approved the execution of currency exchange transactions to align, to the extent possible, the net assets composition of the Fund to the SDR.

The Fund conducts its operations in the currencies of its State Participants. Income and expenses are converted into UA at the rate prevailing on the date of each transaction. Assets and liabilities are translated into UA at rates prevailing at the date of the Statement of Net Development Resources. Translation differences are debited or credited to the Cumulative Currency Translation Adjustment. Translation gains and losses on subscriptions received are credited or debited to the Cumulative Exchange Adjustment on Subscriptions and contributions. Where currencies are converted into any other currency, the resulting gains or losses are included in income.

The rates used for translating currencies into UA at 31 December 2022 and 31 December 2021 are as follows:

		2022	2021
Currency	1 Unit of Account equals:		
AOA	Angolan Kwanza	670.332130	776.745858
ARS	Argentinian Peso	235.731689	143.758194
BRL	Brazilian Real	6.845700	7.964260
CAD	Canadian Dollar	1.810350	1.798080
CNY	Chinese Renminbi Yuan	9.297310	8.915990
DKK	Danish Kroner	9.312030	9.202170
EUR	Euro	1.252910	1.237480
INR	Indian Rupee	110.285000	105.457000
JPY	Japanese Yen	176.537000	159.848000
KRW	Korean Won	1,698.290000	1,667.200000
KWD	Kuwaiti Dinar	0.407490	0.423380
NOK	Norwegian Krone	13.086500	12.388800
GBP	Pound Sterling	1.102790	1.041830
SAR	Saudi Arabian Riyal	4.992860	5.241200
ZAR	South African Rand	22.776100	21.264000
SEK	Swedish Krona	13.940700	12.759300
CHF	Swiss Franc	1.238080	1.287910
TRY	Turkish Lira	24.974500	18.672200
USD	United States Dollar	1.330840	1.399590

No representation is made that any currency held by the Fund can be or could be converted into any other currency at the cross-rates resulting from the currencies indicated above.

# **Participants' Subscriptions and Contributions**

Subscriptions committed by State Participants for each replenishment are recorded in full as subscriptions receivable from participants upon submission of an instrument of subscription by the participants. A replenishment becomes effective when the ADF receives instruments of subscription from participants for a portion of the intended replenishment level as specified in the replenishment resolution. The portion of subscribed amounts for which payments are not yet due from State Participants are recorded as installments on subscriptions not yet payable and are not included in the net development resources of the Fund. The subscriptions not yet payable become due throughout the replenishment period (generally three years) in accordance with an agreed payment schedule. The actual payment of subscriptions when they become due from certain participants is conditional upon the respective participant's budgetary appropriation process.

The subscriptions receivable are settled through payment of cash or deposit of non-negotiable, non-interest-bearing demand notes. The notes are encashed by the Fund as provided in an encashment program agreed to at the time of the replenishment.

Starting with the ADF-9 replenishment, participants were given the option of an early payment of cash in an amount equivalent to the net present value of their entire subscriptions and contributions. Upon receipt of such cash payments, participants are credited with the full-face value of their entire subscriptions, and in agreement with the Fund, such cash amounts received are invested and the income generated thereon is retained by the Fund. A discount, calculated as the difference between the face value of the subscriptions and the cash amount received, is initially recorded to represent the interest expected to be earned on the cash received from State Participants who opted for the accelerated encashment program. Such discount is amortized over the projected encashment period, to recognize the effective contributions to equity by the relevant participant over and above the initial cash advanced.

By its resolutions, F/BG/2006/12 and F/BG/2006/13 of 18 May 2006 and 31 August 2006 respectively, the Board of Governors of the Fund authorized the Board of Directors to approve the participation of the ADF in the Multilateral Debt Relief Initiative (MDRI) and in that regard, the Board of Governors also authorized an increase in the resources of the ADF to provide full and timely compensation for the debt cancellation under the MDRI subject to the attainment of the following effectiveness thresholds:

- 1. Receipt of Instruments of Commitment from donors covering an aggregate amount equivalent to at least 70 percent of the total cost of debt relief for the first group of 14 post-completion point Heavily Indebted Poor Countries (HIPCs); and
- 2. Receipt of unqualified Instruments of Commitments from donors for an amount not less than the equivalent of at least seventy-five percent (75%) of the total cost of debt relief incurred during the remainder of the ADF-10 period.

Upon satisfaction of the above two thresholds, the Board of Directors of the Fund approved the effectiveness of the MDRI with effect from 1 September 2006. To ensure full compensation for forgone reflows as a result of the upfront debt cancellation, the ADF governing bodies endorsed Management's proposal for a compensation scheme over the 50-year period of the Initiative. Donors will contribute additional resources to ADF, equivalent to the forgone debt service (service charges and principal) for each replenishment period, by submitting pledges over the life of the initiative. The compensatory financing arrangements will take the form of a general increase in the contribution of State Participants pursuant to Article 7 of the Agreement Establishing ADF. The contributions received from State Participants under the compensatory financing arrangements shall not be counted as part of the burden share for the replenishment period in which such resources are received but shall carry voting rights in the same manner as normal subscriptions.

Such contributions are separately disclosed within the total of subscriptions and contributions in the Statement of Net Development Resources.

#### **Maintenance of Value of Currency Holdings**

Prior to the second general replenishment, subscriptions were denominated in UA and were subject to Article 13 of the Agreement, which provided that, whenever the par value in the IMF of the currency of a State Participant is reduced in terms of the UA or its foreign exchange value has, in the opinion of the Fund, depreciated to a significant extent within that participant's territory, that participant shall pay to the Fund within a reasonable time an amount of its currency required to maintain the value, as of the time of subscription, of the amount of such currency paid into the Fund by that participant and which has not been disbursed or exchanged for another currency.

Conversely, if the currency of a State Participant has increased in par value or appreciated in its foreign exchange value within that participant's territory, the Fund shall return to that participant an amount of such currency equal to the increase in the value of the Fund's holding of that currency which was received by it in payment of subscriptions, to the extent that these amounts have not been disbursed or exchanged for another currency.

In accordance with Board of Governors' successive resolutions governing the second through to the fifteenth general replenishment of the Fund, which stipulated that Article 13 shall not apply to these general replenishments, subscribers to these replenishments fixed the amount of their subscriptions payable in national currencies in terms of agreed parities ruling at the date these replenishments came into force. Gains or losses arising on translating these subscriptions, when received, into UA are applied against subscriptions, with the offsetting debits or credits recorded as Cumulative Exchange Adjustment on Subscriptions (CEAS).

#### **Financial Assets**

The Fund's financial assets are classified into the following categories: financial assets at amortized cost and financial assets at fair value through profit or loss (FVTPL). These classifications are determined based on the Fund's business model and the characteristics of the contractual cash flows. In accordance with the Fund's business model, financial assets are held either for the stabilization of income through the management of net interest margin or for liquidity management. Management determines the classification of its financial assets at initial recognition.

#### i) Financial Assets at Amortized Cost

A financial asset is classified at "amortized cost" only if the asset meets the objective of the Fund's business model to hold the asset to collect the contractual cash flows; and the contractual terms give rise on specified dates to cash flows that are solely payments of principal and interest on the principal outstanding. The nature of any derivatives embedded in financial assets are considered in determining whether the cash flows of the investment are solely payment of principal and interest on the principal outstanding and are not accounted for separately.

If either of the two criteria above is not met, the financial asset is classified at fair value through profit or loss.

Financial assets at amortized cost include mainly demand obligations and accrued income on loans and receivables and certain investments that meet the criteria of financial assets at amortized cost.

Demand obligations are non-negotiable, non-interest-bearing notes payable on demand deposited for subscription payment.

Purchases and sales of financial assets are recognized on a trade date basis, which is the date the Fund commits to purchase or sell the asset. Loans are recognized when cash is advanced to the borrowers.

Cash and cash equivalents include amounts due from banks, demand deposits and other short-term highly liquid investments that are readily convertible to a known amount of cash, are subject to an insignificant risk of changes in value and have a time to maturity upon acquisition of three months or less.

#### ii) Financial Assets at Fair Value through Profit or Loss

Financial assets that do not meet the amortized cost criteria as described above are measured at FVTPL. This category includes all treasury assets held for resale to realize short-term fair value changes. Gains and losses on these financial assets are reported in the income statement in the period in which they arise. Derivatives on financial instruments are also measured and categorized at FVTPL and the gains and losses are recognized in the income statement.

#### Derecognition

Financial assets are derecognized when the rights to receive cash flows from the financial assets have expired or where the Fund has transferred substantially all risks and rewards of ownership.

#### **Financial Liabilities**

Financial liabilities include accounts payable and are subsequently measured at amortized cost. Financial liabilities are derecognized upon discharge, cancellation or expiration.

#### **Derivatives**

The Fund uses foreign exchange futures and currency swaps to mitigate its exposure to potential loss due to adverse movements in market foreign exchange and interest rates respectively. The Fund's policy is to minimize the potential fluctuation of the value of its net worth measured in Units of Account by matching, to the extent possible, the currency composition of its Net Development Resources and outstanding loans, with the currency basket of the SDR (the Unit of Account). In keeping with the Fund's currency risk management policy, the Fund uses a combination of spot currency exchange transactions, foreign exchange forwards and currency swaps to realign any misalignment.

All foreign exchange futures and currency swap transactions are measured and classified at fair value, with all realized and unrealized gains or losses recognized in the statement of income and expenses.

# Impairment of Financial Assets

The Fund assesses at each balance sheet date whether there is objective evidence that a financial asset or group of financial assets included in its Net Development Resources is impaired. A financial asset or a group of financial assets is impaired and impairment losses are incurred if, and only if, there is objective evidence of impairment as a result of one or more events that occurred after the initial recognition of the asset (a "loss event") and that loss event (or events) has an impact on the estimated future cash flows of the financial asset or group of financial assets that can be reliably estimated.

If the Fund determines that there is objective evidence that an impairment loss has been incurred on its receivable or treasury investments held at amortized cost (described in prior years as held to maturity investment), the amount of the loss is measured as the difference between the asset's carrying amount and the present value of its estimated future cash flows (excluding future credit losses that have not been incurred), discounted at the financial asset's original effective interest rate. The estimated impairment loss may arise from delays that may be experienced in receiving amounts due, and the impairment calculations reflect management's best estimate of the effect of such delays.

The impairment loss is reported as a reduction to the carrying amount of the asset through the use of an allowance account and recognized in the statement of income and expenses. If a treasury investment at amortized cost has a variable interest rate, the discount rate for measuring any impairment loss is the current effective interest rate determined under the contract.

Loans are not included in Net Development Resources and are therefore not subject to impairment.

#### Fair Value Disclosure

The fair values of quoted financial assets in active markets are based on current bid prices, while those of liabilities are based on current asking prices. For financial instruments with inactive markets, the Fund establishes fair value by using valuation techniques that incorporate the maximum use of market data inputs. These include the use of recent arm's length transactions, discounted cash flow analysis, option pricing models and other valuation techniques commonly used by market participants.

Financial instruments for which market quotations are not readily available have been valued using methodologies and assumptions that necessarily require the use of subjective judgments. Accordingly, the actual value at which such financial instruments could be exchanged in a current transaction or whether they are actually exchangeable is not readily determinable.

Management believes that these methodologies and assumptions are reasonable; however, the values actually realizable in a sale might be different from the fair values disclosed.

The following three hierarchical levels are used for the determination of fair value:

- Level 1: Quoted prices in active markets for the same instrument (i.e., without modification or repackaging).
- Level 2: Quoted prices in active markets for similar assets or liabilities or other valuation techniques for which all significant inputs are based on observable market data.
- Level 3: Valuation techniques for which any significant input is not based on observable market data.

The methods and assumptions used by the Fund in estimating the fair values of financial instruments are as follows:

Investments: Fair values for investment securities are based on quoted market prices, where available, using the bid prices. If quoted market prices are not available, fair values are based on quoted market prices of comparable instruments. For government and agency obligations with final maturities longer than 1 year, the Fund may only invest in obligations with counterparties having a minimum credit rating of AA-, issued or unconditionally guaranteed by governments of member countries of the Bank or other official entities. For asset-backed securities, the Fund may only invest in securities with an AAA credit rating. Money market instruments include time deposits, certificates of deposit and other obligations with a maturity period of less than 1 year, issued or unconditionally guaranteed by banks and other financial institutions with a minimum rating of A.

Derivative Financial Instruments: The fair values of derivative financial instruments are based on market quotations when possible or valuation techniques that use market estimates of cash flows and discount rates. The Fund also uses valuation tools based on industry-standard pricing models and valuation techniques to value derivative financial instruments. The models use market-sourced inputs such as interest rates, yield curves, exchange rates and option volatilities. All financial models used for valuing the Fund's financial instruments are subject to both internal and periodic external reviews.

**Borrowings:** Borrowings are carried at amortized cost. These borrowings are concessional, unsecured and unsubordinated. The Fund retains the option to prepay, in part or in whole, the outstanding amounts without penalty. The providers of the concessional loans are allocated voting rights based on the cash paid, computed as the derived grant element of the loan that is a function of an agreed discount rate. The grant element is recorded as equity.

#### **Economic Outlook**

As at the end of year 2022, economic growth declined worldwide to the extent that the global economy was projected to fall into recession – indicating a gloomy 2023 outlook for most economies that are recovering at varying degrees from the lingering effects of the COVID-19 pandemic. Global inflation has been stubbornly high and Central Banks have raised interest rates sharply to curb its impact. Although this policy tightening has moderated price instability in some economies, it has worsened global financial conditions, triggering cost-of-living and cost of operations crises, and leading to a slowdown in global economic activities. Geopolitical tensions have also caused a sharp rise in prices of commodities and disrupted global supply chains, intensifying inflation and global distress.

Against this backdrop, in its latest *World Economic Outlook* report published in January 2023, the IMF forecasts global economic growth in 2023 to slow down to 2.9 percent from the 3.4 percent estimated for 2022. Incidentally, the IMF's 2023 growth forecast is higher than its previous October estimate of 2.7 percent because it now envisages a better-than-expected global economic recovery in 2023 - global inflation is expected to fall from 8.8 percent in 2022 to 6.6 percent in 2023, and further to 4.3 percent in 2024, fewer countries may face recession and a global downturn is no longer anticipated in 2023. Similarly, the World Bank in its January 2023 *Global Economic Prospect* projected the global economic growth to slow to 1.7 percent in 2023, 1.3 percent below the previous estimate for 2023, which suggests that the global economic recovery remains fragile.

However, there are strong indications that global inflation will likely moderate over the year, but remain well above pre-COVID-19 rates, which may help stabilize economic growth in 2023.

In Africa, most countries recorded economic growth of varying magnitude in 2022, except for incidents of economic contraction in a few countries. In the Bank's *Macroeconomic Performance and Outlook* report released in January 2023, Africa's GDP growth is projected to average about 4 percent in 2023 and 2024, higher than the projected world averages of 2.9 percent and 3.1 percent, respectively. The report identified the downside factors for Africa to include spillovers from rising geopolitical tensions, climate change risks, and the lingering impact of the COVID-19 pandemic, which have been amplified by the tightening global financial conditions and the associated increase in domestic debt service costs. These economic downside factors could put further pressure on exchange rates and keep debt vulnerabilities and domestic inflation elevated, threatening food and energy security in most African countries.

For Africa therefore, economic growth in 2023 and 2024 would require greater public policy attention to priority sectors (e.g., health, agriculture, power, and education) to contain the effects from COVID-19, moderation of the tough monetary policies aimed at curbing the inflation, reduction of the cost of production and living, sound fiscal management policies to optimize public

debt and development of adaptation strategies to minimize disruptions to livelihood from climate change. Despite economic headwinds in 2022, African countries remain resilient with a stable economic outlook for 2023 and 2024.

From a financial reporting perspective, the known and estimable spill-over effects of the various global events for the period ended 31 December 2022, have been recorded in the Fund's financial statements. The reduction in the reported deficit in 2022 is attributed primarily to the unrealized fair value gain of UA 99.87 million recognized from the cross-currency swap (derivative.)

The increase in interest rates by most central banks, aimed at easing inflationary pressure led to an increase in interest income from treasury investments. Further, the increase in interest rates also caused a rise in fair value losses on the derivatives used to hedge accelerated encashments (as market interest rate rises, present value or fair value of treasury investments decreases, leading to a loss). This was responsible for the bulk of treasury portfolios' fair value losses, which increased to UA 51.15 million for 31 December 2022 from UA 37.19 million in December 2021. This market volatility that affected key valuation inputs and estimates is expected to subside in to 2023.

The Fund will continue to monitor and report all the effects of market uncertainties arising from the geo-political tensions in its financial statements as they become known and estimable.

#### **Change in Presentation and Comparatives**

In some cases, the Fund may, in the current year, change the presentation of certain line items in the financial statements to enhance inter-period comparability. When such a change in presentation is made, the comparative information is also adjusted to reflect the new presentation.

#### NOTE C - Risk Management Policies and Procedures

In carrying out its development mandate, the Fund seeks to maximize its capacity to assume core business risks resulting from its lending and investing operations while at the same time minimizing its non-core business risks (market risk, counterparty risk, and operational risk) that are incidental but nevertheless critical to the execution of its mandate.

The degree of risk the Fund is willing to assume to achieve its development mandate is limited by its commitment capacity. The Fund's overall risk management strategy is to minimize the exposure of its replenishment resources (the Commitment Capacity) to the risk of over-commitment and also to protect its Net Development Resources from currency translation losses that could negatively affect the Fund's long-term capacity to meet its development needs.

The policies, processes and procedures which the Fund uses to manage its risk profile continually evolve in response to market, credit, product, and other developments. The highest level of risk management oversight is assured by the Fund's Board of Directors, which is chaired by the President. The Board of Directors is committed to the highest standards of corporate governance. In addition to approving all risk management policies, the Board of Directors regularly reviews trends in the Fund's risk profiles and performance to ensure compliance with the underlying policies.

The guiding principles by which the Fund manages its core and non-core risks are governed by the General Authority on Asset Liability Management (the ALM Authority) approved by the Board of Directors of the Fund.

The ALM Authority is the overarching framework through which Management has been vested with the authority to manage the Fund's liquid assets and liabilities within defined parameters.

The ALM Authority sets out the guiding principles for managing the Fund's interest rate risk, currency exchange rate risk, liquidity risk, counterparty credit risk and operational risk. The ALM Authority covers the Fund's entire array of ALM activities.

Under the umbrella of the ALM Authority, the President is authorized to approve and amend more detailed operational guidelines as necessary, upon the recommendations of the Asset and Liability Management Committee (ALCO).

The ALCO, chaired by the Vice President for Finance, is the oversight and control organ of the Fund's finance and treasury risk management activities. The ALCO meets regularly to perform its oversight role. ALCO is supported by several standing working groups that report on specific issues including interest rate risk, currency risk, financial projections, and financial products and services. In June 2012, the Bank Group also created the Credit Risk Committee (CRC), to ensure effective implementation of the Fund's credit policies and oversee all credit risk issues related to loan operations.

Day-to-day operational responsibility for implementing the Fund's financial and risk management policies and guidelines are delegated to the appropriate business units. The Financial Management Department is responsible for monitoring the day-today compliance with those policies and guidelines.

#### **Treasury Investments**

The Fund's treasury investment securities are classified either as financial assets at amortized cost or at fair value. Treasury investments classified as financial assets at amortized cost include non-derivative financial assets with fixed or determinable payments and fixed maturities. These investments are carried and subsequently measured at amortized cost using the effective interest method. All other investment securities are classified as investments at fair value through profit or loss and measured at market value.

Investments of the proceeds of accelerated encashment of notes are classified at amortized cost or fair value depending on whether they are held to collect contractual cash flows or to realize fair value. The primary objective of such investments is to recoup the discount granted to State Participants on the accelerated encashment program.

Income on treasury investments includes interest earned and unrealized gains and losses on the portfolio held at fair value through profit or loss, including derivatives. Purchases and sales of treasury investments are recognized on a trade-date basis, which is the date on which the Fund commits to purchase or sell the investments.

#### Loans

The Fund provides concessional funding for development purposes to the least developed countries in Africa. Country eligibility is determined by assessing gross national income per capita, creditworthiness and performance. Annual Debt Sustainability Analysis is used to determine the risk of debt distress of each beneficiary country and set appropriate financing terms. The following categories of countries are eligible for ADF loans:

- Category A: Countries that are not deemed creditworthy for non-concessional financing and whose income levels are below the operational cut-off.
- Category A (Gap Countries): Countries that are not deemed creditworthy for non-concessional financing but whose
  income levels are above the operational cut-off. These have access to ADF funds with modified financing terms at par
  with those of blend countries.
- Category B: Countries that are deemed creditworthy for non-concessional financing but whose income levels are below the operational cut-off (blend countries). These have access to a blend of ADB and ADF resources.

Graduating countries are those that are graduating from the category of ADF borrowing countries to the category of ADB borrowing countries. The applicable graduating policies are determined for each new ADF replenishment.

Disbursed and outstanding loans are reported at amortized cost and not included in Net Development Resources in the special purpose financial statements, rather they are presented as an allocation of development resources. Accordingly, no provision for possible loan losses is required.

Loan income arising from interest, service and commitment charges is recognized on an accrual basis. The Fund places all loans to a borrower country in non-accrual status if the principal installments, interest or service charges on any of the loans to such member country are overdue by six months or more, unless the Fund's management determines that the overdue amount will be collected in the immediate future. Further, management may place a loan in non-accrual status even if it is not yet overdue by six months, if the facts and circumstances, including consideration of events occurring subsequent to the balance sheet date, warrant such action. On the date a borrower's loans are placed in non-accrual status, unpaid interests and charges that had previously been accrued on loans to the borrower are deducted from income on loans for that period. Interests and charges on loans in non-accrual status are included in income only to the extent that payment of such charges has been received by the Fund.

#### **Partial Risk Guarantee**

The Fund's Partial Risk Guarantee (PRG) program provides guarantees to cover private sector projects against a government or government owned entity's failure to meet its specified contractual obligations to the project. The PRGs cover projects against well-defined political risks related to the failure of a government or government related entity to honor certain specified commitments such as political force majeure, currency inconvertibility and non-transferability, confiscation, expropriation, nationalization and deprivation, regulatory risks and various forms of breach of contract including non-honoring of financial obligations.

Under the PRGs framework, the Fund executes the payment obligations if the government (or its entity whose obligations are covered) defaults and the guarantee is called. Any amount paid by the Fund under the guarantee is immediately (or as otherwise decided by the Fund) due from the host government under the counter-indemnity agreement signed between the Fund and the host government.

Guarantee fee income received upfront is deferred and amortized over the life of the guarantee.

### **Partial Credit Guarantee**

The Partial Credit Guarantee (PCG) is another credit enhancement instrument provided by the Fund. Like the PRG, it is a risk mitigation instrument designed to better leverage resources by crowding-in private capital.

As a partial guarantee towards debt service obligations, the PCGs help to (i) extend debt maturities; (ii) improve access to capital markets for public sector investment projects, especially in infrastructure; (iii) reduce effective borrowing costs; (iv) support mobilization of long-term resources from international and domestic capital markets; and (v) support sovereign mobilization of commercial financing for policy or sectoral reforms.

Guarantee fee income received upfront under the PCGs is deferred and amortized over the life of the guarantee.

#### **Grants**

In addition to loans, the Fund is authorized to provide development financing in the form of grants. Prior to the ninth replenishment of the resources of the Fund, grant funds were granted for technical assistance activities only. With effect from the ninth replenishment, grants may be used for technical assistance as well as project financing. Grants, like loans, represent allocations of development resources and are accordingly treated as such in the Statement of Net Development Resources of the Fund.

# Heavily Indebted Poor Countries (HIPC Debt Initiative)

The Fund participates in a multilateral debt relief initiative for addressing the debt problems of countries identified as HIPCs to help ensure that their reform efforts are not compromised by unsustainable external debt burdens. Under this initiative, creditors provide debt relief for those countries that demonstrate good policy performance over an extended period to bring their debt burdens to sustainable levels. As a part of this process, the HIPC Debt Initiative Trust Fund, (the Trust Fund) constituted by funds from donors, including the Bank Group, was established to help beneficiaries reduce their overall debt, including those debts owing to the Fund.

Under the original framework of the debt relief initiative, upon signature of a HIPC Debt Relief Agreement by the Fund, the beneficiary country and the Trust Fund, loans or repayment installments identified for sale to the Trust Fund are written down to their estimated net present value. On the settlement date, the estimated write-down is adjusted to reflect the actual difference between the cash received and the carrying value of the loans sold.

Under the enhanced HIPC framework, the implementation mechanism comprises a partial payment of ADF debt service as it falls due with funds received from the Trust Fund.

# Multilateral Debt Relief Initiative (MDRI)

Under the MDRI, loans due from eligible HIPCs are canceled when the countries attain the completion point under the HIPC framework. The Fund is expected to be fully compensated for loans canceled under MDRI by additional contributions to be made by donors over the previously scheduled repayment periods of the canceled loans. When MDRI becomes effective for a country, certain amounts previously disbursed to that country as loans are no longer repayable by the country and effectively take on the character of grants made by the Fund. Accordingly, loans canceled under the MDRI are included in "Net Debt Relief" and reported in the Statement of Net Development Resources as allocation of development resources, with a corresponding offset to loans outstanding.

The following sections describe in detail the manner in which the individual sources of risk are managed by the Fund.

#### **Credit Risk**

Credit risk arises from the inability or unwillingness of counterparties to discharge their financial obligations to the Fund. It is the potential financial loss due to default of one or more debtors/obligors. Credit risk is the largest source of risk for the Fund arising essentially from its lending and treasury operations.

The Fund's credit risk arises from two principal sources: (i) sovereign credit risk arising from lending to its qualifying RMCs and (ii) counterparty credit risk on its portfolio of treasury investments and derivative transactions.

#### Sovereign Credit Risk

The Fund provides concessional loans in order to fund economic and social development of its member countries which generally have a lower credit quality than ADB borrowers. Although loans are included in the financial statements as resources already allocated for development and therefore not included in the Net Development Resources, the Fund still manages sovereign credit risks to ensure equitable allocation of resources to eligible beneficiaries and ensure that expected reflows from loan repayments are properly monitored and managed. Country eligibility for loans is determined by assessing, among other things, gross national income per capita, creditworthiness and performance. The Fund uses the International Monetary Fund/World Bank Debt Sustainability Framework (DSF) for Low-Income Countries, to make performance-based allocation (PBA) of ADF resources among the many competing needs in the continent and to ensure the funds are directed to areas they will be used most effectively. The PBA process, which is reviewed regularly, is also used to determine the proportion of ADF resources allocated in the form of grants to each qualifying borrower. On the basis of the debt sustainability analysis, certain countries are allocated grants-only resources, while others may receive a combination of loan and grant resources or loan resources only.

# **Country Exposure**

The Fund's exposures as at 31 December 2022 and 31 December 2021 from its lending activities are summarized below:

# Summary of Loans as at 31 December 2022

(UA thousands)

Country	N° of Loans*	Total Loans*	Unsigned Loan Amounts	Undisbursed Balance	Outstanding Balance	% of Total Outstanding Loans
Angola	14	67,963		1,757	66,206	0.46
Benin	43	383,033	_	52,613	330,420	2.27
Botswana	12	29,995	-	-	29,995	0.21
Burkina Faso	43	549,668	9,760	113,152	426,756	2.94
Burundi	6	21,737	-	-	21,737	0.15
Cabo Verde	29	77,108	_	121	76,987	0.53
Cameroon	42	609,478	11,600	103,129	494,749	3.40
Central African Republic	2	3,624	, -		3,624	0.02
Chad	16	96,466	-	7,517	88,949	0.61
Comoros	2	10,639	-	4,716	5,923	0.04
Congo	4	52,356	-	17,543	34,813	0.24
Côte d'Ivoire	23	281,457	-	125,882	155,575	1.07
Democratic Republic of Congo	17	460,153	-	309,140	151,013	1.04
Djibouti	21	95,233	-	9,946	85,287	0.59
Egypt	16	89,841	-	-	89,841	0.62
Equatorial Guinea	11	16,405	-	-	16,405	0.11
Eritrea	8	70,584	-	8,812	61,772	0.42
Eswatini	8	20,932	-	-	20,932	0.14
Ethiopia	33	1,681,571	-	93,720	1,587,851	10.92
Gabon	1	815	-	-	815	0.01
Gambia	15	38,456	-	3,811	34,645	0.24
Ghana	49	1,001,026	-	104,388	896,638	6.17
Guinea	26	256,739	12,704	76,409	167,626	1.15
Guinea-Bissau	14	40,683	-	13,749	26,934	0.19
Kenya	70	2,023,840	14,000	347,352	1,662,488	11.44
Lesotho	42	145,833	12,000	17,740	116,093	0.80
Liberia	13	202,664	-	88,614	114,050	0.78
Madagascar	37	531,380	2,500	197,667	331,213	2.28
Malawi	33	367,716	-	57,640	310,076	2.13
Mali	55	617,304	26,750	63,091	527,463	3.63
Mauritania	22	98,665	-	28,899	69,766	0.48
Mauritius	2	1,052	-	-	1,052	0.01
Morocco	5	19,874	-	-	19,874	0.14
Mozambique	37	758,428	-	47,835	710,593	4.89
Namibia	2	8,264		-	8,264	0.06
Niger	37	529,981	43,400	166,415	320,166	2.20
Nigeria	36	868,032	-	130,312	737,720	5.07
Rwanda	31_	649,332	-	95,950	553,382	3.81
São Tomé & Principe	7	16,575	-	1,757	14,818	0.10
Senegal	48	582,878	-	73,361	509,517	3.50
Seychelles	3	2,648	-	-	2,648	0.02
Sierra Leone	18	125,224	-	10,760	114,464	0.79
Somalia	17	16,168	-	939	15,229	0.10
South Sudan	1	8,763	-	-	8,763	0.06
Sudan+	13	69,855	-	4/5/40	69,855	0.48
Tanzania	63	2,315,232	-	465,643	1,849,589	12.72
Togo	10	57,634	5,860	21,344	30,430	0.21
Uganda	46	1,370,803	-	239,385	1,131,418	7.78
Zambia	29	442,321	-	57,603	384,718	2.65
Zimbabwe**	10	37,264	200 420	- 27 / 50	37,264	0.26
Multinational	16	425,059	388,439	26,650	9,970	0.07
Total	1,158	18,248,751	527,013	3,185,362	14,536,378	100.00

<sup>+</sup> The outcome of the referendum conducted in South Sudan in January 2011 supported the creation of an independent state of South Sudan. After the split of the current state of Sudan into two separate nations became effective in July 2011, the number and amounts of loans shown against Sudan in this statement would be split between the emerging states, on a basis agreed upon following the ongoing negotiations between Sudan and South Sudan. At the end of December 2022, no decision has been taken by the states of Sudan and South Sudan regarding the terms and conditions of such exchange.

<sup>\*</sup> Excludes fully repaid loans and canceled loans.

<sup>\*\*</sup> Countries in non-accrual status as at 31 December 2022.

Slight differences may occur in totals due to rounding.

# Summary of Loans as at 31 December 2021

(UA thousands)

Country	N° of Loans*	Total Loans*	Unsigned Loan Amounts	Undisbursed Balance	Outstanding Balance	% of Total Outstanding Loans
Angola	14	68,855	_	2,176	66,679	0.48
Benin	43	389,529	10,620	47,598	331,311	2.37
Botswana	12	31,704	-	-	31,704	0.23
Burkina Faso	42	552,562	-	120,110	432,452	3.10
Burundi	6	23,274	-	-	23,274	0.17
Cabo Verde	29	80,210	_	121	80,089	0.57
Cameroon	41	609,786	27,000	102,735	480,051	3.44
Central African Republic	2	3,669	-	-	3,669	0.03
Chad	16	100,140	_	7,517	92,623	0.66
Comoros	2	10,642		6,231	4,411	0.03
Congo	4	53,708		19,016	34,692	0.25
Côte d'Ivoire	20	267,048	11,000	107,256	148,792	1.06
Democratic Republic of Congo	17	455,427	50,000	275,733	129,694	0.93
Djibouti	21	97,658	-	15,994	81,664	0.58
Egypt	16	95,316		-	95,316	0.68
Equatorial Guinea	11	17,514			17,514	0.13
Eritrea	8	73,055		9,277	63,778	0.46
Eswatini	8	22,155	<del>_</del>	7,211	22,155	0.16
Ethiopia	33	1,637,710		120,106	1,517,604	10.86
Gabon	1	838	<del>_</del>	120,100	838	0.01
Gambia	15	39,169	375	4,082	34,712	0.25
Ghana	49	988,721	- 3/3	118,013	870,708	6.23
Guinea	23	234,061		89,689	144,372	1.03
Guinea-Bissau	23 14	41,646		16,180	25,466	0.18
Kenya	67	1,858,786		260,288	1,598,498	11.44
Lesotho	40	138,185		21,113	117,072	0.84
Liberia	11	172,832		69,179	103,653	0.74
	33	391,598	-	74,003	317,595	2.27
Madagascar Malawi	33		-			
Mali	32 54	346,732	-	53,061	293,671	2.10 3.86
	22	619,749	-	81,299 30,740	538,450	
Mauritania	22	101,001	-		70,261	0.50
Mauritius	5	1,106	-	-	1,106	0.01
Morocco		21,277	-	- (0.245	21,277	0.15
Mozambique Namibia	39	744,937	-	60,245	684,692	4.90
	34	8,661	-	141 100	8,661	0.06
Niger		442,487	-	141,120	301,367	2.16
Nigeria	36	856,342	-	166,058	690,284	4.94
Rwanda	31	634,281	-	109,888	524,393	3.76
São Tomé & Principe	7	17,415	-	2,583	14,832	0.11
Senegal	47	594,421	10,000	76,754	507,667	3.63
Seychelles	3	2,945	-	-	2,945	0.02
Sierra Leone	18	122,908	-	16,852	106,056	0.76
Somalia	16	16,993	-	-	16,993	0.12
South Sudan	1	8,333	-	-	8,333	0.06
Sudan+	13	74,253	-	-	74,253	0.53
Tanzania	61	2,112,655	80,530	306,595	1,725,530	12.35
Togo	8	52,243	8,000	15,736	28,507	0.20
Uganda	46	1,367,866	-	297,276	1,070,590	7.66
Zambia	28	424,844	7,090	51,111	366,643	2.62
Zimbabwe**	10	35,434	-	-	35,434	0.25
Multinational	8	265,084	255,000		10,084	0.07
Total	1,121	17,327,765	459,615	2,895,735	13,972,411	100.00

<sup>+</sup> The outcome of the referendum conducted in South Sudan in January 2011 supported the creation of an independent state of South Sudan. After the split of the current state of Sudan into two separate nations became effective in July 2011, the number and amounts of loans shown against Sudan in this statement would be split between the emerging states, on a basis agreed upon following the ongoing negotiations between Sudan and South Sudan. At the end of December 2021, no decision has been taken by the states of Sudan and South Sudan regarding the terms and conditions of such exchange.

<sup>\*</sup> Excludes fully repaid loans and canceled loans.

<sup>\*\*</sup> Countries in non-accrual status as at 31 December 2021.

Slight differences may occur in totals due to rounding.

# **Counterparty Credit Risk**

In the normal course of business, the Fund utilizes various financial instruments to meet the needs of its borrowers, manage its exposure to fluctuations in market interest and currency rates, and to temporarily invest its liquid resources prior to disbursement. All of these financial instruments involve, to varying degrees, the risk that the counterparty to the transaction may be unable to meet its obligation to the Fund. Given the nature of the Fund's business, it is not possible to completely eliminate counterparty credit risk, however, the Fund minimizes this risk by executing transactions within a prudential framework of approved counterparties, minimum credit rating standards, counterparty exposure limits, and counterparty credit risk mitigation measures.

Counterparties must meet the Fund's minimum credit rating requirements and are approved by the Bank Group's Vice President for Finance. ALCO approves counterparties that are rated below the minimum rating requirements. Counterparties are classified as investment counterparties, derivative counterparties, and trading counterparties. Their ratings are closely monitored by the Financial Management Department.

For trading counterparties, the Fund requires a minimum short-term credit rating of A-2/P-2/F-2 for trades settled under delivery versus payment (DVP) terms and a minimum long-term credit rating of A/A2 for non-DVP-based transactions.

The following table details the minimum credit ratings for authorized investment counterparties:

	Maturity					
	6 months	1 year	5 years	10 years	15 years	30 years
		A/A2			AA-/Aa3	AAA/Aaa
Government	Maximum remaining maturity of 5 years in the trading portfolios and 10 years in the held at amortized cost portfolio for SDR denominated securities rated A+/a1 or below.					
Government agencies and supranationals	A/A2 AA-/Aa3 AAA					AAA/Aaa
Banks	A/A2		AA-/Aa3	AAA/Aaa		
Corporations including non-bank financial institutions	A/A2		AA-/Aa3	AAA/Aaa		
Mortgage Backed Securities (MBS)/ Asset Backed Securities (ABS)	AAA Maximum legal maturity of 50 years. Also, the maximum weighted average life for all ABS/MBS at the time of acquisition shall not exceed 5 years.				e life	

The Fund uses derivatives in the management of its assets and liabilities. As a rule, the Fund executes an International Swaps and Derivatives Association (ISDA) master agreement and collateral exchange agreement with its derivative counterparties prior to undertaking any transactions. Derivative counterparties are required to be rated AA-/Aa3 by at least two approved rating agencies or A-/A3 for counterparties with whom the Fund has entered into a collateral exchange agreement. These counterparties require ALCO approval. Approved transactions with derivative counterparties include swaps, forwards, options and other over-the-counter derivatives.

In addition to these minimum rating requirements, the Fund operates within a framework of exposure limits based on the counterparty credit rating and size, subject to a stipulated maximum for any single counterparty. Individual counterparty credit exposures are aggregated across all instruments using the Bank for International Settlements (BIS) potential future exposure methodology and monitored regularly against the Fund's credit limits after considering the benefits of any collateral.

#### Credit Risk Profile of the Investment and Derivative Portfolios

	AAA	AA+ to AA-	A+ and lower
2022	32%	21%	47%
2021	23%	19%	58%
2020	26%	25%	49%
2019	32%	21%	47%
2018	31%	15%	54%

# **Liquidity Risk**

Liquidity risk is the potential for loss resulting from insufficient liquidity to meet cash flow needs in a timely manner. The Fund's principal liquidity risk management objective is to hold sufficient liquid resources to enable it to meet all probable cash flow needs for between 50 and 75 percent of the three years' moving average of expected disbursements. The Funds liquidity risk arises from borrowings, other liabilities and derivatives as presented in the NDR.

To strike a balance between generating adequate investment returns and holding securities that can be easily sold for cash if the need arises, the Fund divides its investment portfolio into two tranches with different liquidity objectives and benchmarks. The Fund's core liquidity portfolio, which is fair valued, is invested in highly liquid securities that can be readily liquidated if the need arises to meet the Fund's short-term liquidity needs. In addition to the trading portfolio, the Fund maintains a second tranche of liquidity under the broad category of amortized cost portfolio, which is held in a portfolio of fixed income securities intended to earn contractual cash flows.

#### **Currency Exchange Risk**

Currency risk is the potential loss due to adverse movements in market foreign exchange rates. To promote stable growth in the Fund's Net Assets, including its Net Development Resources and outstanding loans, the Fund's principal currency risk management objective is to ensure that it is able to provide the disbursement currencies requested by borrowers while minimizing the exposure of its net development resources to adverse exchange rate movements. To the extent possible, the Fund shall maintain the alignment of the currency composition of its Net Assets with the UA as the primary benchmark of its currency composition. The Fund may conduct currency exchange transactions for the following two reasons: (1) to align the currency composition of its Net Assets (loan and investment portfolios) with the UA, and (2) for the purpose of providing ADF borrowers with the disbursement currencies requested.

#### **Interest Rate Risk**

Interest rate risk is the potential for loss due to adverse movements in market interest rates. In seeking to earn a stable and reasonable return on invested liquidity, the Fund's principal interest rate risk management objective is to reduce the sensitivity of the Fund's investment returns to changes in market interest rates. To achieve this objective, the Fund's investments are managed in two portfolios: (1) an actively managed portfolio (the "Operational" Portfolio); and (2) a passively managed portfolio (the "Investment" Portfolio).

The Operational Portfolio provides a readily available source of liquidity to cover both expected and unexpected disbursements as well as any other probable cash outflows. The Operational Portfolio is managed against a 3-month LIBOR reference benchmark in each currency. Generally, investments in the Operational Portfolio are held for trading and are regularly marked to market.

The Investment Portfolio consists of funds that are not immediately required for loan disbursements and therefore may be invested for a longer horizon. Generally, investments in the Investment Portfolio are purchased with the intention to hold to collect the contractual cash flows and are not marked to market. The Investment Portfolio comprises two sub-portfolios, (1) an investment portfolio for income stabilization for the purpose of generating a stable income for the Fund and reducing the Fund's investment income sensitivity to interest rates. This portfolio is managed against a ten-year uniform re-pricing profile for each invested currency, and (2) an investment portfolio for accelerated encashments for the purpose of investing proceeds from accelerated encashments to recoup the discount granted to State Participants, minimizing or eliminating interest rate risk on accelerated encashments. This portfolio is managed against a target rate, which is the discount rate agreed with State Participants. The Fund also uses currency swaps to mitigate interest rate risk.

Interest rate risk position as at 31 December 2022 and 31 December 2021 was as follows:

# **Interest Rate Risk Position as at 31 December 2022**

(UA thousands)

	1 year or less	More than 1 year but less than 2 years	More than 2 years but less than 3 years	More than 3 years but less than 4 years	More than 4 years but less than 5 years	More than 5 years	Total
Assets							
Cash	1,221,313	-	-	-	-	-	1,221,313
Treasury Investments	1,731,940	358,250	444,930	233,260	154,520	422,715	3,345,615
Derivative assets	385,662	-	-	-	-	-	385,662
Demand obligations	508,830	388,987	367,548	290,343	205,880	256,296	2,017,884
Accounts receivable	65,029	-	-	-	-	-	65,029
	3,912,774	747,237	812,478	523,603	360,400	679,011	7,035,503
Liabilities							
Derivative liabilities	(323,645)	-	-	-	-	-	(323,645)
Accounts payable	(143,227)	-	-	-	-	-	(143,227)
Borrowings	-	-	-	-	-	(1,165,173)	(1,165,173)
	(466,872)	-	-	-	-	(1,165,173)	(1,632,045)
Net Development Resources at 31 December 2022	3,445,902	747,237	812,478	523,603	360,400	(486,162)	5,403,458

# **Interest Rate Risk Position as at 31 December 2021**

(UA thousands)

	1 year or less	More than 1 year but less than 2 years	More than 2 years but less than 3 years	More than 3 years but less than 4 years	More than 4 years but less than 5 years	More than 5 years	Total
Assets							
Cash	1,441,275	-	-	-	-	-	1,441,275
Treasury Investments	1,112,556	500,960	195,970	129,345	74,850	501,438	2,515,119
Derivative assets	539,927	-	-	-	-	-	539,927
Demand obligations	752,451	530,043	419,534	286,211	86,889	34,812	2,109,940
Accounts receivable	76,178	-	-	-	-	-	76,178
	3,922,387	1,031,003	615,504	415,556	161,739	536,250	6,682,439
Liabilities							
Derivative liabilities	(546,368)	-	-	-	-	-	(546,368)
Accounts payable	(85,089)	-	-	-	-	-	(85,089)
Borrowings	-	-	-	-	-	(1,206,220)	(1,206,220)
	(631,457)	-	-	-	-	(1,206,220)	(1,837,677)
Net Development Resources at 31 December 2021	3,290,930	1,031,003	615,504	415,556	161,739	(669,970)	4,844,762

# Note D - Financial assets and liabilities

# Analysis of Financial Assets and Financial Liabilities by Measurement Basis

The tables below set out the classification of each class of financial assets and liabilities, and their respective fair values as at 31 December 2022 and 31 December 2021:

#### (UA thousands)

# Financial Assets and Liabilities

	through Prof	rit or Loss	Financial Assets	Fair <b>V</b> alue	
31 December 2022	Mandatorily Designated a at Fair value Fair Value		and Liabilities at Amortized Cost		
Cash	-	-	1,221,313	1,221,313	1,221,313
Treasury investments	2,669,370	-	676,245	3,345,615	3,345,629
Derivative assets	385,662	-	-	385,662	385,662
Demand obligations	-	-	2,017,884	2,017,884	2,017,884
Loans disbursed and outstanding	-	-	14,536,378	14,536,378	14,536,378
Accounts receivables	_	-	65,029	65,029	65,029
Total financial assets	3,055,032	-	18,516,849	21,571,881	21,571,895
Derivative liabilities	323,645	-	-	323,645	323,645
Other Liabilities	-	-	143,227	143,227	143,227
Borrowings	-	-	1,165,173	1,165,173	1,165,173
Total financial liabilities	323,645	-	1,308,400	1,632,045	1,632,045

# (UA thousands)

# Financial Assets and Liabilities

	through Profi	t or Loss	Financial Assets	Total	al	
31 December 2021	Mandatorily Designat at Fair value at Fair Val		and Liabilities at Amortized Cost	Carrying Amount	Fair Value	
Cash	-	-	1,441,275	1,441,275	1,441,275	
Treasury investments	1,722,611	-	792,508	2,515,119	2,515,131	
Derivative assets	539,927	-	-	539,927	539,927	
Demand obligations	-	-	2,109,940	2,109,940	2,109,940	
Loans disbursed and outstanding	-	-	13,972,411	13,972,411	13,972,411	
Accounts receivable	-	-	76,178	76,178	76,178	
Total financial assets	2,262,538	-	18,392,312	20,654,850	20,654,862	
Derivative Liabilities	546,368	-	-	546,368	546,368	
Other Liabilities	-	-	85,089	85,089	85,089	
Borrowings	-	-	1,206,220	1,206,220	1,206,220	
Total financial liabilities	546,368	-	1,291,309	1,837,677	1,837,677	

The composition of treasury investments as at 31 December 2022 and 31 December 2021 was as follows:

# (UA thousands)

Total	3,345,615	2,515,119
Treasury Investments at amortized cost	676,245	792,508
Treasury Investments Mandatorily measured at FVTPL	2,669,370	1,722,611
	2022	2021

# Treasury Investments Mandatorily Measured at Fair Value through Profit or Loss

A summary of the Fund's treasury investments measured at FVTPL at 31 December 2022 and 31 December 2021 follows:

#### (UA millions)

	Chine	se Yuan	US E	Oollar	Ει	ıro	Other cu	urrencies	All Cui	rrencies
	2022	2021	2022	2021	2022	2021	2022	2021	2022	2021
Time deposits	-	7.85	207.07	218.14	490.70	189.97	75.35	42.18	773.12	458.14
Asset-backed securities	-	-	0.01	0.02	-	-	-	-	0.01	0.02
Government and agency obligations	472.03	260.73	358.08	127.92	202.42	197.00	129.54	338.50	1,162.07	924.15
Corporate bonds	-	-	16.37	-	-	-	-	-	16.37	-
Financial institutions	-	-	351.84	27.38	129.69	47.62	-	10.73	481.53	85.73
Supranational	-	-	145.08	98.57	33.48	33.16	57.71	122.84	236.27	254.57
Total	472.03	268.58	1,078.45	472.03	856.29	467.75	262.60	514.25	2,669.37	1,722.61

The contractual maturity structure of investments measured at FVTPL at 31 December 2022 and 31 December 2021 was as follows: (UA millions)

Total	2,669.37	1,722.61
More than five years	0.01	0.02
More than four years but less than five years	123.70	15.67
More than three years but less than four years	176.54	72.34
More than two years but less than three years	390.49	135.94
More than one year but less than two years	301.57	443.69
One year or less	1,677.06	1,054.95
	2022	2021

# **Treasury Investments at Amortized Cost**

A summary of the Fund's treasury investments at amortized cost at 31 December 2022 and 31 December 2021 follows:

# (UA millions)

	Chines	se Yuan	US D	Oollar	E	Euro		Other currencies		All Currencies	
	2022	2021	2022	2021	2022	2021	2022	2021	2022	2021	
Government and agency obligations	266.06	336.36	-	-	-	-	398.90	445.37	664.96	781.73	
Supranational	-	-	11.29	10.78	-	-	-	-	11.29	10.78	
Total	266.06	336.36	11.29	10.78			398.90	445.37	676.25	792.51	

The contractual maturity structure of investments at amortized cost at 31 December 2022 and 31 December 2021 was as follows: (UA millions)

	2022	2021
One year or less	54.88	57.60
More than one year but less than two years	56.68	57.27
More than two years but less than three years	54.44	60.03
More than three years but less than four years	56.72	57.01
More than four years but less than five years	30.82	59.18
More than five years	422.71	501.42
Total	676.25	792.51

#### **Derivative Contracts**

#### **Futures Contracts**

The Fund has entered into futures contracts to hedge fixed interest rate bonds against interest rate variations. As at 31 December 2022, the Fund had futures with a notional value and carrying value as summarized in the table below. The Net asset position of UA 16.62 million on the futures is presented in the Net development resources. The gains on valuation are presented in the statement of income and expenses, under fair value losses/gains on treasury trading portfolio and related derivatives.

#### (in millions)

Futures CCY	Notional (CCY)	Notional (UA)	Receivable Payable		Fair value (in UA)
EUR	4,110.00	3,280.36	(2.15)	9.03	6.88
USD	7,790.00	5,853.45	10.19	(3.30)	6.89
GBP	1,330.00	1,206.03	4.89	(3.59)	1.30
CAD	1,778.00	982.13	(1.60)	3.15	1.55
Total		11,321.97	11.33	5.29	16.62

#### **Swaps**

#### Currency swaps

The Fund entered into currency swap contracts to mitigate risk on its borrowings portfolio. Specifically, the Fund executed a derivative transaction to swap currency from JPY 73.6 billion borrowing into EUR 569.31 million.

As at 31 December 2022, the carrying value of the currency swap was UA 372.51 million (receivable leg) and UA 315.14 million (payable leg) resulting in a net asset position of UA 57.37 million in the NDR and fair value gains of UA 99.87 million presented under fair value gains from derivatives on concessional donor borrowing in the statement of income and expenses.

#### Interest rate swaps

The Fund entered into interest rate swap contracts to hedge against interest rate risk on investment of proceeds from accelerated encashments. As at 31 December 2022, the carrying value of the CAD interest rate swap was UA 1.82 million (receivable leg) and UA 13.79 million (payable leg) resulting in a net liability position of UA 11.97 million in the NDR and fair value losses of UA 7.02 million included in the fair value losses on treasury trading portfolio and related derivatives in the statement of income and expenses.

The total net asset position of UA 62.02 million on the derivatives is summarized in the table below and presented in the Net development resources as derivative assets (UA 385.66 million) and derivative liabilities (UA 323.64 million) respectively.

# (in millions)

Derivatives	Notional (in CCY)	Notional (in UA)	Fair value (in UA)
CCY Swap-JPY (receivable leg)	73,601.00	416.92	372.51
Int. Rate Swap-CAD (receivable leg)	98.12	54.20	1.82
Futures contracts (receivable leg)			11.33
Derivative assets			385.66
CCY Swap-EUR (payable leg)	(569.31)	(454.39)	(315.14)
Int. Rate Swap-CAD (payable leg)	(98.12)	(54.20)	(13.79)
Futures contracts (payable leg)			5.29
Derivative Liabilities			(323.64)
			Net Position (in UA)
Net position (Asset)			62.02

# **NOTE E - Demand Obligations**

Demand obligations represent subscription payments made by participants, in accordance with Article 9 of the Agreement. These obligations take the form of non-negotiable, non-interest-bearing notes payable at their par value on demand. The Board of Governors has agreed that the encashment of these notes will be governed by the Fund's disbursement requirements.

As at 31 December 2022, demand obligations totaled UA 2,017.88 million compared to UA 2,109.94 million as at 31 December 2021, the decrease is due to encashments during the year.

# NOTE F – Development Activities

According to the Fund's loan regulations, loans are expressed in UA and repaid in the currency disbursed.

#### **Project Loans and Lines of Credit**

Loans to ADF-Only countries are generally granted under conditions that allow for repayment over 40 years including a 10-year grace period commencing from the date of the loan agreement. Loan principal is generally repayable from years 11 through 20 at a rate of 2 percent per annum and from years 21 through 40 at a rate of 4 percent per annum. A service charge at a rate of 0.75 percent per annum on the principal amount disbursed and outstanding is payable by the borrower semi-annually. Loans approved after June 1996 carry a 0.50 percent per annum commitment charge on the undisbursed portion. Such commitment charge commences to accrue after 120 days from the date of signature of the loan agreement. With effect from the ADF-12 replenishment, loans to blend, gap and graduating countries carry differentiated financing terms of thirty (30) years' maturity including a grace period of 5 years and interest rate of 1 percent, in addition to the existing standard 0.50 percent commitment fee and 0.75 percent service charge. Under ADF-13, further differentiated lending terms were adopted with the view of preserving the long-term financial sustainability and capacity of the Fund. ADF-Only Countries are grouped into two subgroups based on their GNI per capita. Countries with GNI per capita below the average for the group are called "ADF-Only Regular Countries" and benefit from the standard terms referred to above. Countries with GNI per capita above the average of the group are called "ADF-Only Advance Countries"; their financing terms differ from the Regular subgroup through a shorter grace period of 5 years and equal and consecutive principal amortization after grace period. The new lending terms require the acceleration of loan repayment for member countries that fulfil the requirements for graduation to AfDB window. Financial incentives are also offered to AfDB graduated countries for voluntary loan prepayment to ADF.

#### ADF Lending Terms:

Category	Sub- groups	Maturity (years)	Grace period (years)	First period (years)	Amorti- zation rate	Second period (years)	Amorti- zation rate	Service charge (%)	Commitment fee (%)	Interest rate	Conces- sionality
ADE 1	Regular: 40/10	40	10	10	2.0%	20	4.0%	0.75	0.50	0.0%	61%
ADF-only	Advance: 40/5	40	5	_	2.9%	_	2.9%	0.75	0.50	0.0%	51%
Blend, Gap and Graduating	Blend/Gap/ Graduating: 30/5	30	5	_	4.0%	_	4.0%	0.75	0.50	1.0%	35%

Of the undisbursed balances of loans signed, the Fund may enter into special irrevocable commitments to pay amounts to borrowers or others in respect of the cost of goods and services to be financed under loan agreements. As at 31 December 2022, outstanding irrevocable reimbursement guarantees to commercial banks amounted to UA 10.38 million (31 December 2021: UA 8.20 million).

As at 31 December 2022, loans made to or guaranteed by certain borrowers with an aggregate principal balance outstanding of UA 37.26 million (31 December 2021: UA 35.43 million) of which UA 18.25 million (31 December 2021: UA 16.24 million) was overdue, were in non-accrual status.

If the overdue loans had not been in non-accrual status, income from loans for the year ended 31 December 2022, would have been higher by UA 0.28 million (31 December 2021: UA 0.26 million). At 31 December 2022, the cumulative charges not recognized on the non-accrual loans amounted to UA 6.28 million, compared with UA 5.93 million at 31 December 2021.

As at 31 December 2022, Zimbabwe is the only country with arrears for over six months.

The Fund also provides innovative financial instruments in the form of "Partial Risk Guarantees" (PRGs) and, "Partial Credit Guarantees" (PCGs) for the purpose of better leveraging resources by sharing or mitigating risk and crowding-in other sources of financing. ADF guarantees allow borrowers and project companies to get access to new sources of financing and to improve financing terms and conditions.

The PRGs product is a financial guarantee that covers private sector projects against a government's or government owned entity's failure to meet its specified contractual obligations to the project. As at 31 December 2022, guarantees approved by the

Fund to private entities on account of its borrowers amounted to UA 402.75 million (31 December 2021: UA 238.86 million). The outstanding approved PRGs as at 31 December 2022 amounted to UA 266.28 million (31 December 2021: UA 102.39 million).

The PCGs cover debt service on scheduled payments of commercial debt against all risks or specific events of defaults by borrowers from both public and private sectors. PCGs support private sector entities, government and State-Owned Enterprises (SOEs) in mobilizing debt from commercial lenders/investors to finance their activities and projects. Governments can also use PCGs in the form of Policy-Based Guarantees (PBGs) to raise commercial financing in support of their strategic reforms under the Policy-Based Operations Framework (Budget Support operations). As at 31 December 2022, PCGs provided by the Fund amounted to UA 29.77 million (31 December 2021: UA 30.14 million). The outstanding PCGs as at 31 December 2022 were UA 29.77 million (31 December 2021: UA 30.14 million).

#### **Private Sector Credit Enhancement Facility**

The Private Sector Credit Enhancement Facility (the Facility or PSF) was established with the approval of the Board of Governors during the Consultative Meeting on the thirteenth replenishment (ADF-13) held on 31 January 2014. The PSF provides credit enhancement guarantees to eligible private sector loans in ADF eligible countries. This is geared towards catalyzing additional private investment in these countries. The PSF is operationally and financially autonomous from the Fund and its establishing framework explicitly precludes it from having recourse to the Fund for any losses that it may incur.

As at 31 December 2022, the total available resources to the PSF were UA 465 million. This is made up of a UA 165 million grant allocated by the Fund in 2014 for the establishment of the PSF to encourage increased development financing in the ADF countries, an additional contribution of UA 200 million, approved in 2017, under the fourteenth replenishment (ADF-14) and UA 100 million approved in 2020 under the fifteenth replenishment (ADF-15). An additional allocation of UA 50 million has been approved and will become effective under the sixteenth replenishment cycle (2023–2025). As at 31 December 2022, a total of UA 165 million had been paid to the PSF.

The facility had a signed credit enhancement guarantee portfolio of UA 497.99 million as at 31 December 2022.

#### **Maturity and Currency Composition of Outstanding Loans**

The maturity distribution of outstanding loans as at 31 December 2022 and 31 December 2021 was as follows:

#### (UA millions)

	2022	2	20	21
	Amount	%	Amount	%
One year or less*	241.16	1.66	207.53	1.49
More than one year but less than two years	248.11	1.71	210.00	1.50
More than two years but less than three years	275.75	1.90	236.04	1.69
More than three years but less than four years	301.36	2.07	260.81	1.87
More than four years but less than five years	325.52	2.24	285.68	2.04
More than five years	13,144.48	90.42	12,772.35	91.41
Total	14,536.38	100.00	13,972.41	100.00

<sup>\*</sup> Includes the arrears on loans.

The currency composition of outstanding loans as at 31 December 2022 and 2021 was as follows:

(UA millions)

	2022	2021		
Currency	Amount	%	Amount	%
Canadian Dollar	4.83	0.03	5.22	0.04
Danish Kroner	4.69	0.03	5.08	0.03
Euro	4,201.53	28.90	4,204.48	30.09
Chinese Yuan	21.74	0.15	23.27	0.17
Japanese Yen	478.50	3.29	540.60	3.87
Norwegian Krone	6.03	0.04	6.83	0.05
Pound Sterling	572.51	3.94	612.97	4.39
Swedish Krona	5.17	0.04	6.04	0.04
Swiss Franc	31.53	0.22	32.25	0.23
United States Dollar	9,209.69	63.36	8,534.80	61.08
Others	0.17	0.00	0.87	0.01
Total	14,536.38	100.00	13,972.41	100.00

#### **Grants and Technical Assistance Activities**

Under the Fund's lending policy, 5 percent of the resources available under the third and fourth general replenishments, 10 percent under the fifth and sixth general replenishments, and 7.5 percent under the seventh and eighth general replenishments were allocated as grants and grant-based technical assistance for the identification and preparation of development projects or programs in specified member countries. In addition, amounts in the range of 18 to 21 percent of the total resources under the ninth replenishment were set aside in the form of grants for permitted uses, including technical assistance and project financing. Grants do not bear charges. The share of grants under the tenth to the fifteenth general replenishments is based on a country-by-country analysis of debt sustainability.

As at 31 December 2022, the Fund's allocation to grants and technical assistance activities amounted to UA 9.005 billion (31 December 2021: UA 8.629 billion), reflecting an increase of UA 376.77 million on grants disbursed during the year.

Technical assistance loans do not carry charges.

#### **HIPC** Debt Relief Initiative

Under the original framework of HIPC, selected loans to beneficiary countries were paid off by the HIPC Trust Fund at a price equivalent to the net present value of the loans as calculated using the methodology agreed under the initiative. Following the signature of a HIPC debt relief agreement, loans identified for payment were written down to their estimated net present value. The amount of the write-down, representing the difference between the book value and net present value of the loans, was shown as an allocation of development resources. The amount of UA 71.08 million, which was the write-down in respect of the debt relief granted to Mozambique in 1999 under the original HIPC framework, is included in the amount stated as net debt relief in the Statement of Net Development Resources. The outstanding balance and net present value of the loans owed by Mozambique and sold to the HIPC Trust Fund in 1999 were UA 132.04 million and UA 60.96 million, respectively.

In 1999, the HIPC initiative was enhanced to provide greater, faster and more poverty-focused debt relief. This was achieved by reducing the eligibility criteria for qualification under the initiative and by commencing debt relief much earlier than under the original framework. Under the enhanced framework, where 33 African countries are currently eligible, debt relief is delivered through annual debt service reductions which allow the release of up to 80 percent of annual debt service obligations as they come due until the total net present value (NPV) of debt relief, determined by the debt sustainability analysis (DSA), is provided. Interim financing of up to 40 percent of total debt relief is granted between the decision and completion points. Total contributions by the Fund to the HIPC initiative at 31 December 2022 amounted to UA 184 million and are shown as allocations of development resources in the Statement of Net Development Resources.

#### **Multilateral Debt Relief Initiative**

At the Gleneagles Summit on 8 July 2005, the Group of 8 major industrial countries agreed on a proposal for the ADF, the International Development Association (IDA) and the International Monetary Fund (IMF) to cancel 100 percent of their claims on countries that had reached, or would reach, the completion point under the enhanced HIPC initiative. Through the Development

Committee Communiqué of 25 September 2005, the donor community expressed its support for the MDRI, and urged the institutions referred to above to proceed with the necessary steps to ensure implementation.

The main objective of the MDRI is to complete the process of debt relief for HIPCs by providing additional resources to help 38 countries worldwide, 33 of which are in Africa, to make progress towards achieving the Millennium Development Goals (MDGs), while simultaneously safeguarding the long-term financing capacity of the ADF and the IDA. The debt cancellation is delivered by relieving post-completion-point HIPCs' repayment obligations and adjusting their gross assistance flows downward by the same amount. To maintain the financial integrity of the ADF, donors are expected to make additional contributions to the ADF to match "dollar-for-dollar" the forgone principal and service charge payments.

The MDRI became effective for the ADF on 1 September 2006. Since disbursed and outstanding loans were already excluded from net development resources, the debt cancellation did not have an impact on the Fund's balance of net development resources. Cancellation of ADF debts are affected when other eligible countries reach the HIPC completion point.

At 31 December 2022, a gross amount of UA 5.68 billion (31 December 2021: UA 5.68 billion) of outstanding loans had been canceled under MDRI for 30 (2021: 30) HIPC completion-point countries. Of this amount, UA 1,225.99 million (2021: UA 1,225.99 million) in nominal terms were converted by the HIPC Trust Fund. The present value of the converted loans was UA 942.71 million (2021: UA 942.71 million). As of 31 December 2022, the present value amounts had been transferred from the HIPC Trust Fund to ADF.

A summary of debt relief granted under HIPC and MDRI as at 31 December 2022 and 2021 is as follows:

#### (UA thousands)

		2022			2021	
	HIPC	MDRI	Total	HIPC	MDRI	Total
Balance at 31 December	235,096	4,719,976	4,955,072	235,096	4,719,976	4,955,072

# **Special Arrears Clearance Mechanism**

Arrears Clearance Mechanism for DRC – In connection with an internationally coordinated effort between the Bank, the International Monetary Fund (the IMF), the World Bank and other bilateral and multilateral donors to assist the Democratic Republic of Congo (DRC) in its reconstruction efforts, the Board of Directors on 26 June 2002 approved an arrears clearance plan for the DRC. Under the arrears clearance plan, contributions received from the donor community were used immediately for partial clearance of the arrears owed by the DRC. The residual amount of DRC's arrears to the Bank and loan amounts not yet due were consolidated into new contractual receivables, such that the present value of the new loans was equal to the present value of the amounts that were owed under the previous contractual terms. The new loans carry the weighted average interest rate of the old loans. In approving the arrears clearance plan, the Board of Directors considered the following factors: a) the arrears clearance plan is part of an internationally coordinated arrangement for the DRC; b) the magnitude of DRC's arrears to the Bank ruled out conventional solutions; c) the prolonged armed conflict in the DRC created extensive destruction of physical assets, such that the DRC had almost no capacity for servicing its debt; and d) the proposed package would result in a significant improvement in its repayment capacity, if appropriate supporting measures were taken. Furthermore, there was no automatic linkage between the arrears clearance mechanism and the debt relief that may be subsequently provided on the consolidated facility. In June 2004, the DRC reached its decision point under the HIPC initiative. Consequently, the consolidated facility has since that date benefited from partial debt service relief under HIPC.

A special account, separate from the assets of the Bank, was established for all contributions towards the DRC arrears clearance plan. Such contributions may include allocations of the net income of the Bank that the Board of Governors may from time to time make to the special account, representing the Bank's contribution to the arrears clearance plan. The amount of such net income allocation is subject to the approval of the Boards of Governors of the Bank, typically occurring during the annual general meeting of the Bank. Consequently, income recognized on the consolidated DRC loans in current earnings is transferred out of reserves to the special account only after the formal approval of such transfer, in whole or in part, by the Board of Governors of the Bank.

Fragile States Facility Framework – The Post Conflict Countries' Fund was established as a framework to assist countries emerging from conflict in their efforts towards re-engagement with the donor community in order to reactivate development assistance and help these countries reach the HIPC decision point to qualify for debt relief after clearing their loan arrears to the Bank Group. The framework entails the setting aside of a pool of resources through a separate facility with allocations from the ADB's net income, and contributions from the ADF and other private donors.

Resources from the facility are provided on a case-by-case basis to genuine post-conflict countries not yet receiving debt relief to fill financing gaps after maximum effort by the post-conflict country to clear its arrears to the Bank Group. In this connection, the Board of Governors, by its Resolution B/BG/2004/07 of 25 May 2004, established the Post Conflict Countries Facility (PCCF) under the administration of the ADF and approved an allocation of UA 45 million from the 2003 net income of the Bank. The

Board of Governors, by its resolution B/BG/2005/05 of 18 May 2005, also approved an additional allocation of UA 30 million from the 2004 net income as the second installment of the Bank's contribution to the facility. And by its resolution B/BG/2006/04 of 17 May 2006, the Board of Governors also approved the third and final installment of the Bank's allocation of UA 25 million from the 2005 net income.

In March 2008, the Board of Directors approved the establishment of the Transition Support Facility (TSF) to take over the activities of the PCCF and provided broader and integrated framework for assistance to eligible states. The purposes of the TSF are to consolidate peace, stabilize economies and lay the foundation for sustainable poverty-reduction and long-term economic growth of the eligible countries. As a matter of policy, contributions made by ADB to the PCCF/TSF are not used to clear the debt owed to the Bank by beneficiary countries. As at 31 December 2022, no arrears were cleared, compared to 2021 when Sudan cleared the long-standing arrears of UA 135 million.

# **NOTE G - Subscriptions and Contributions**

The Fund's initial subscriptions were provided by the Bank and the original State Participants to the Agreement, and States acceding to the Agreement since the original signing date. Thereafter, further subscriptions were received from participants in the form of a special general increase and fifteen general replenishments. Details of these movements are shown in the Statement of Subscriptions and Voting Power in Note O.

The Board of Governors, by its resolution F/BG/2020/01 of 14 May 2020, approved the fifteenth general replenishment of the Fund (ADF-15), following the Deputies agreement for a replenishment level of UA 5.41 billion, of which UA 1.21 billion represents internally generated resources, for the three-year operational period, 2020 to 2022. ADF-15 came into effect on 30 June 2020 after the State Participants deposited with the Fund enough instruments of subscriptions, and the approval by the Board of Directors for the use of the internally generated resources for operational commitments.

For the ADF-16 replenishment cycle, the Fund mobilized the largest ever replenishment in its 50-year history. Development partners agreed to commit a total package of UA 6.5 billion for the Fund's 16th financing cycle (2023 to 2025), with UA 313 million of that package going towards the newly created Climate Action Window.

As at 31 December 2022, subscriptions to ADF-15 amounted to UA 3.75 billion (31 December 2021: UA 3.75 billion).

At 31 December 2022, cumulative contributions pledged on account of the MDRI amounted to UA 5.83 billion (31 December 2021: UA 5.83 billion) of which UA 1.70 billion had been paid and included in total subscriptions and contributions (31 December 2021: UA 1.55 billion). Consistent with the resolution approving MDRI, the contributions paid entitle the State Participants to voting rights, as reflected in Note O.

Gains or losses arising from translation of subscriptions and contributions received into UA are recorded in the Cumulative Exchange Adjustment on Subscriptions account in the Statement of Net Development Resources.

#### NOTE H - Other Resources

In conformity with the findings of the UN General Assembly, the Board of Directors accepted that the former Socialist Federal Republic of Yugoslavia no longer exists as a state under international law and hence is no longer a State Participant in the Fund or a member of the Bank. Pursuant to a decision of the Board of Directors of the Fund in 1993, the subscriptions of the former Socialist Federal Republic of Yugoslavia in the Fund, less the unpaid portion, are deemed to have become part of the permanent patrimony of the Fund and are not returnable to any entity. Accordingly, the amounts of the paid subscriptions are reported as part of other resources in the Statement of Net Development Resources.

Also included in other resources is a total of UA 842.99 million representing contributions by the Bank of UA 840.99 million as at 31 December 2022, and by the Government of Botswana of UA 2 million towards the Fund's activities, in accordance with Article 8 of the Agreement.

# Note I - Reserves

Reserves as at 31 December 2022 and 31 December 2021 were as follows:

(UA thousands)

Balance	(834,441)	(804,976)
Deficit for the year	(29,465)	(67,873)
Reserves at 1 January	(804,976)	(737,103)
	2022	2021

# **NOTE J- Borrowings**

The Fund's borrowings comprise concessional loans from State participants. The borrowings are concessional, unsecured and unsubordinated, and the Fund retains the option to prepay, in part or in whole, the outstanding amounts without penalty. These borrowings are carried and reported at amortized cost. The lenders are allocated voting rights based on the cash paid, computed as the derived grant element. The grant element is recorded as equity and is a function of the agreed discount rate. The grant element is amortized over the life of the borrowing.

As of 31 December 2022, the Fund's outstanding borrowings decreased by UA 41.05 million to UA 1,165.17 million from UA 1,206.22 million as at 31 December 2021. This decrease of UA 41.05 million is mainly attributable to the depreciation of the JPY against the UA during the year, especially as the Fund's borrowings are largely denominated in JPY.

These borrowings have original maturities of 35 years and 40 years, with the final maturity being 2061.

The interest charges on borrowings for the year ended 31 December 2022 increased to UA 6.23 million (31 December 2021: UA 3.75 million), a 66.13 percent increase (UA 2.48 million), due to the increase in the size of the Fund's borrowing portfolio.

The Fund recorded significant fair value gains of UA 99.87 million on the currency swap executed on the JPY borrowing when compared to UA 7.76 million loss in December 2021. This is the main reason for the decline in the deficit reported by the Fund for the period ended 31 December 2022 when compared to deficit reported in 2021.

#### **NOTE K - Trust Funds**

The Fund has resources at its disposal entrusted to it under Article 8 of the Agreement, which empowers the Fund to receive other resources including grants from State Participants, non-participating countries and any public or private body or bodies.

As at 31 December 2022, the undisbursed balance of trust fund resources was UA 6.68 million (31 December 2021: UA 6.71 million) representing the balance of a grant received from Japan for the development of human resources in Africa.

Resources of the trust funds are kept separate from those of the ADF.

#### NOTE L - Total Income

#### **Total Income on Loans**

Total income on loans for the year ended 31 December 2022 and 31 December 2021 are as follows:

#### (UA thousands)

	2022	2021
Service charges on loans	113,585	142,265
Commitment charges on loans	14,879	15,487
Total	128,464	157,752

#### **Total Income from Treasury Investments**

Total treasury investment income from interest income and fair value gains and losses on the trading portfolio including derivatives for the year ended 31 December 2022 and 31 December 2021 are as follows:

#### (UA thousands)

	2022	2021
Interest income	74,427	69,082
Fair value losses on treasury investments and related derivatives	(51,147)	(37,187)
Total	23,280	31,895

# **NOTE M – Administrative Expenses**

Pursuant to Article 31 of the Agreement, the Fund reimburses the ADB for the estimated fair value of its use of the latter's offices, staff, organization, services and facilities. The amount of such administrative expenses reimbursed is based on a predetermined cost-sharing formula, which is driven primarily by the staff time spent on individual entity's work program deliverables. The administrative expenses incurred by the Fund for the year ended 31 December 2022 amounted to UA 246.21 million, representing an increase of UA 27.65 million (12.65 percent) over the UA 218.56 million reported for 31 December 2021. The increase in the expenses attributable to the Fund was due to the increase in the total Bank Group administrative expenses during the year under review.

#### **NOTE N - Related Parties**

The general operation of the Fund is conducted by a 14-member Board of Directors, of which 7 members are selected by the Bank. The Bank exercises 50 percent of the ADF's voting power and the President of the Bank is the ex-officio President of the Fund. In accordance with the Agreement, the Fund utilizes the offices, staff, organization, services and facilities of the ADB (the Bank) to carry out its functions, for which it reimburses the Bank as disclosed in Note M. In this regard, the Bank administers the resources of the Fund. The Fund also administers trust funds entrusted to it by one of its State Participants.

Note O – Statement of Subscriptions, Contributions and Voting Power as at 31 December 2022

(UA thousands)

		Subscriptions					Payment Positions MDRI				Voting Power			
		Initial &	ADF-1 to			Granto	Grant element of	Total	Total Install-	Install-	Install- ments			
Stat	e participants/	Special	ADF-110 ADF-13	ADF-14	ADF-15		Concessional	Subscrip-	ments	ments		Payments	Number	
_	nors		Installments	Installment		sation	Loans	tions	Paid	Due	Payable	Received	of Votes	%
1	ADB	5,987	105,754	-	-	-	-	111,741	111,741	-	-	-	1,000.000	50.000
2	Angola	9,691	-	5,204	5,280	-	-	20,175		-	2,640	-	0.507	0.025
3	Argentina	1,842	16,789	-	-	-	-	18,631	1,842	7,018	9,771	-	0.053	0.003
4	Austria	13,816	472,417	91,868	91,868	3,380	-	673,349	673,349	-	-	28,735	20.311	1.016
5	Belgium	2,763	532,334	56,587	60,834	3,434	-	655,952	638,848	-	17,104	37,512	19.567	0.978
6	Brazil	2,763	140,866	-	-	-	-	143,629	143,629	-	-	-	4.155	0.208
7	Canada	20,724	1,771,970	179,162	187,138	6,289	-	2,165,283	2,165,283	-	-	108,902	66.159	3.308
8	China	13,816	506,203	86,292	76,358	282	19,089	702,040	682,951	-	-	38,274	21.555	1.078
9	Denmark	6,447	656,320	66,340	73,417	3,215	-	805,738	786,947	-	18,791	26,327	23.539	1.177
10	Egypt*	-	2,629	1,427	1,443	-	-	5,499	5,499	-	-	-	0.000	0.000
11	Finland	1,842	560,489	48,956	53,082	3,517	19,088	686,975	591,316	-	76,824	36,301	19.369	0.968
12	France	8,809	2,635,406	290,037	368,243	18,420	64,096	3,385,011	3,320,915	-	-	222,660	104.977	5.249
13	Germany	13,816	2,679,971	403,800	444,506	16,328	-	3,558,421	3,549,350	-	9,071	159,961	107.310	5.365
14	India	5,526	86,333	10,657	10,661	349	6,642	120,168	113,526	-	-	4,211	3.598	0.180
15	Ireland	52,370	-	-	-	-	-	52,370	52,370		-	-	1.515	0.076
16	Italy	9,211	1,680,719	197,424	222,090	8,818	-	2,118,262	1,887,917	-	230,345	96,802	56.352	2.818
17	Japan	13,816	2,751,364	234,702	251,852	14,507	139,692	3,405,932	3,266,240	-	-	161,704	103.211	5.161
18	Korea	9,211	257,202	62,628	69,230	1,417	-	399,689	399,688	-	1	15,391	12.008	0.600
19	Kuwait	4,974	174,710	8,462	9,309	341	-	197,796	197,796		-	14,084	6.093	0.305
20	Luxembourg	14,514	-	8,356	9,231	-	-	32,101	32,101	-	-	-	0.929	0.046
21	Netherlands	5,526	1,103,398	149,422	164,364	8,484	-	1,431,194	1,307,066	-	124,128	79,864	39.777	1.989
22	Norway	6,908	1,185,399	139,163	171,628	7,612	-	1,510,710	1,510,708		-	85,671	46.359	2.318
23	Portugal	7,368	174,766	7,611	8,413	1,294	-	199,452	199,452	-	-	13,679	6.166	0.308
24	Saudi Arabia	8,290	275,409	14,267	-	81	-	298,047	298,047	-	-	5,682	8.813	0.441
25	South Africa*	1,794	45,688	7,809	8,741	280	-	64,312	64,312	-	-	9,562	0.000	0.000
26	Spain	2,763	601,636	12,912	40,887	4,884	-	663,082	663,082		-	74,555	21.332	1.067
27	Sweden	8,289	1,313,258	171,529	179,519	8,180	-	1,680,776	1,680,776	-	-	96,802	51.425	2.571
28	Switzerland	5,701	920,450	125,795	138,439	5,260	-	1,195,645	1,195,643		2	149,405	38.940	1.947
29	Türkiye	40,693		713	721	-	-	42,127	42,127	-	-	-	1.219	0.061
30	United Arab Emirates	4,145	4,145	-	-	-	-	8,290	8,290	-	-	-	0.240	0.012
31	United Kingdom	7,873	2,604,221	437,042	575,112	18,163	-	3,642,412	3,642,412	-	-	181,503	110.625	5.531
32	United States of America	20,724	2,989,756	360,638	360,450	18,048	-	3,749,615	3,524,095	-	206,293	47,944	103.895	5.195
	Supplementary/ Voluntary													
	contributions	-	110,764	46,812	57,441	6,500		221,517	489,101	-	-	1,463	0.000	0.000
	<u> </u>		26,360,366	3,225,616	3,640,256	159,083	248,607	33,965,941	33,263,953	7,018	694,970	1,696,993	2,000.000	100.000
	Supplementary in	nformation	:											
	Supplementary contributions													
	hrough													
ć	accelerated													
	encashment to		4E 221					AE 221	121 242		5 220	6 264		
	reduce the gap		65,321	-	-	-	-	65,321	121,363	-	5,320	6,366		

\* Donors to the Fund. Slight differences may occur in totals due to rounding.

# **Statement of Subscriptions, Contributions and Voting Power as at 31 December 2021** (UA thousands)

	Subscriptions					Payment Positions MDRI				Voting Power			
					_	Grant		Total		Install-			
State participants/	Initial &	ADF-1 to ADF-13	ADF-14	ADE 1E		element of	Total	Install-	Install-	ments	Daymanta	Number	
Donors	Special Increase	Installments			sation	Concessional Loans	Subscrip- tions	ments Paid	ments Due	Payable	Payments Received	Number of Votes	%
1 ADB	5,987	105,754			-	-	111,741	111,741	-	-	-	1,000.000	50.000
2 Angola	9,691	-	5,204	5,280	-	-	20,175	16,655		3,520	-	0.502	0.025
3 Argentina	1,842	16,789	-	-	-		18,631	1,842	7,018	9,771	-	0.056	0.003
4 Austria	13,816	472,417	91,868	91,868	3,380	-	673,349	644,701	-	28,648	25,787	20.215	1.011
5 Belgium	2,763	532,334	56,587	60,834	3,434		655,952	612,187		43,765	33,663	19.472	0.974
6 Brazil	2,763	140,866	-	-	-		143,629	143,629		-		4.330	0.217
7 Canada	20,724	1,771,970	179,162	187,138	6,289		2,165,283	2,101,065		64,218	97,728	66.643	3.332
8 China	13,816	506,203	86,292	76,358	282	19,089	702,040	682,951			35,659	22.000	1.100
9 Denmark	6,447	656,320	66,340	73,417	3,215	17,007	805,738	768,155		37,583	23,625	23.883	1.194
10 Egypt*	-	2,629	1,427	1,443	- 5,215		5,499	5,018		481	-	0.000	0.000
11 Finland	1,842	560,489	48,956	53,082	3,517	19,088	686,975	583,397		84,743	32,576	19.563	0.978
12 France	8,809	2,635,406	290,037	368,243	18,420	64,096	3,385,011	3,182,335		138,579	199,814	104.345	5.217
13 Germany	13,816	2,679,971	403,800	444,506	16,328	04,070	3,558,421	3,396,450		161,971	143,548	104.343	5.336
14 India	5,526	86,333	10,657	10,661	349	6,642	120,168	109,895		3,631	3,779	3.568	0.178
15 Ireland	52,370	00,333	10,037	10,001	347	0,042	52,370	52,370		3,031	3,117	1.579	0.178
		1,680,719	107 /2/		0 010	-					04 040		2.853
16 Italy	9,211		197,424	222,090	8,818	120 (02	2,118,262	1,842,272	-	275,990	86,869	57.051 104.436	
17 Japan	13,816	2,751,364	234,702	251,852	14,507	139,692	3,405,932	3,179,210	-	87,031	145,112		5.222
18 Korea	9,211	257,202	62,628	69,230	1,417	-	399,689	376,319	-	23,370	13,812	11.762	0.588
19 Kuwait	4,974	174,710	8,462	9,309	341	-	197,796	197,796	-	-	14,084	6.353	0.318
20 Luxembourg	14,514	1 102 200	8,356	9,231	0.404		32,101	32,101	-	-	70.074	0.968	0.048
21 Netherlands	5,526	1,103,398	149,422	164,364	8,484	-	1,431,194	1,286,170	-	145,024	79,864	40.823	2.041
22 Norway	6,908	1,185,399	139,163	171,628	7,612	-		1,451,765	-	58,945	76,880	46.271	2.314
23 Portugal	7,368	174,766	7,611	-	502	-	190,247	190,247	-	-	12,275	6.106	0.305
24 Saudi Arabia	8,290	275,409	14,267	-	81	-	298,047	298,047	-	-	5,682	9.185	0.459
25 South Africa*	1,794	45,688	7,809	8,741	280	-	64,312	64,312	-	-	9,562	0.000	0.000
26 Spain	2,763	601,636	12,912	40,887	4,884	-	663,082	651,507	-	11,575	68,462	21.707	1.085
27 Sweden	8,289	1,313,258	171,529	179,519	8,180	-	1,680,776	1,619,317	-	61,459	86,869	51.440	2.572
28 Switzerland	5,701	920,450	125,795	138,439	5,260	-	1,195,645	1,148,490	-	47,153	142,489	38.922	1.946
29 Türkiye	40,693	-	713	721	-	-	42,127	41,887	-	240	-	1.263	0.063
30 United Arab Emirates	4,145	4,145	-	-	-	-	8,290	8,290	-	-	-	0.250	0.012
31 United Kingdon	7,873	2,604,221	437,042	575,112	18,163	-	3,642,412	3,382,970	-	259,442	162,879	106.904	5.345
32 United States of America	20,724	2,989,756	360,638	360,450	18,048	-	3,749,615	3,371,676	-	358,712	47,944	103.678	5.184
Supplementary/ Voluntary													
contributions	-	110,764	46,812	57,441	6,500		221,517		-	26,744	1,463	0.000	0.000
Total		26,360,366	3,225,616	3,631,843	158,292	248,607	33,956,736	32,009,824	7,018	1,932,597	1,550,427	2,000.000	100.000
Supplementar	y informat	ion:											
Supplementary contributions through													
accelerated													
encashment to reduce the gap	-	65,321		-	-	-	65,321	121,363	-	5,320	6,892		

<sup>\*</sup> Donors to the Fund.

Slight differences may occur in totals due to rounding.

# NOTE P – Approval of Special Purpose Financial Statements

On March 29, 2023, the Board of Directors authorized these financial statements for issue to the Board of Governors. The financial statements are expected to be approved by the Board of Governors at its annual meeting in May 2023.



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#### African Development Fund

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# Independent Auditor's Report on the Special Purpose Financial Statements Year ended December 31st, 2022

To the Board of Governors of the African Development Fund

#### **Opinion**

We have audited the accompanying special purpose financial statements of the African Development Fund which comprise the statement of net development resources as at December 31, 2022 and the statement of income and expenses and other changes in development resources, the statement of comprehensive income and the statement of cash flows for the year then ended, and notes comprising significant accounting policies and other explanatory information as set out in notes A to P.

In our opinion, the accompanying special purpose financial statements have been prepared, in all material respects, in accordance with the accounting and financial reporting matters as set out in the accounting policies in note B to the special purpose financial statements for the year ended December 31, 2022.

#### **Basis for Opinion**

Audit Framework

We conducted our audit in accordance with International Standards on Auditing (ISA). We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report.

Independence

We are independent of the Fund in accordance with the International Ethics Standards Board for Accountants (IESBA), and we have fulfilled our other ethical responsibilities in accordance with these requirements.



#### Justification of Assessments

We inform you that the assessments which, in our professional judgment, were of most significance in our audit of the financial statements, addressed the appropriateness of the accounting principles used, the reasonableness of the significant estimates made and the overall presentation of the financial statements.

These matters were addressed in the context of our audit of the financial statements as a whole, and in forming our opinion thereon, and we do not provide a separate opinion on specific items of the financial statements.

#### Other information

Management is responsible for the other information. The other information comprises the information included in the African Development Bank Group Annual Report but does not include the financial statements and our auditor's report thereon.

Our opinion on the financial statements does not cover the other information, and we do not and will not express any form of assurance conclusion thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements, or our knowledge obtained in the audit, or otherwise appears to be materially misstated.

If, based on the work we have performed, we conclude that there is a material misstatement of this other information, we are required to report that fact. We have nothing to report in this regard.

#### Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the special purpose financial statements in accordance with articles 26(5), 35(1) and 35(3) of the Agreement Establishing the Fund and the accounting policies set out in note B to the special purpose financial statements, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the special purpose financial statements, management is responsible for assessing the Fund's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless it is expected to liquidate the Fund or to cease operations.

The Audit & Finance Committee of the Board, and more generally those charged with governance, are responsible for overseeing the Fund's financial reporting process and to monitor the effectiveness of the internal control and risk management systems, as well as the internal audit, as regards the procedures relating to the preparation and processing of accounting and financial information.

The special purpose financial statements were approved by the Board for transmission to the Board of Governors.

#### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion.

Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISA will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In accordance with International Standards on Auditing (ISA), our role as external auditor does not consist in guaranteeing the viability or quality of management of the audited entity.

# Deloitte.

As part of an audit conducted in accordance with ISA, the auditor exercises professional judgment throughout the audit and furthermore:

- Identifies and assesses the risks of material misstatement of the financial statements, whether due to fraud or error, designs and performs audit procedures responsive to those risks, and obtains audit evidence considered to be sufficient and appropriate to provide a basis for his opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control:
- Obtains an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for expressing an opinion on the effectiveness of the internal control;
- Evaluates the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management in the financial statements;
- Assesses the appropriateness of management's use of the going concern basis of accounting and, based on the audit
  evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on
  the Fund's ability to continue as a going concern. This assessment is based on the audit evidence obtained up to the date
  of his audit report. However, future events or conditions may cause the Fund to cease to continue as a going concern. If
  the auditor concludes that a material uncertainty exists, there is a requirement to draw attention in the audit report to the
  related disclosures in the financial statements or, if such disclosures are not provided or inadequate, to modify the opinion
  expressed therein;
- Evaluates the overall presentation of the financial statements and assesses whether these statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit as well as the results of our audit. We also report, if any, significant deficiencies in internal control regarding the accounting and financial reporting procedures that we have identified.

From the matters communicated with those charged with governance, we determine those matters that were of most significance in the audit of the financial statements of the current period and are therefore the key audit matters. We describe these matters in our auditor's report unless law or regulation precludes public disclosure about the matter or when, in extremely rare circumstances, we determine that a matter should not be communicated in our report because the adverse consequences of doing so would reasonably be expected to outweigh the public interest benefits of such communication.

Paris - La Défense, April 27, 2023

The independent auditor **Deloitte & Associés** 

(limb)

Jean-Vincent COUSTEL
Partner

# **ADF Administrative Budget for financial year 2023**

(UA thousands)

Management Fees*	261,470
Direct Expenses	440
Total	261,910

<sup>\*</sup> The amount represents the African Development Fund's share of the fair value of the Bank's expenses in respect of officers, staff, organization, services, and facilities based on a formula approved by the Fund's Board.